## Sonoma County Employees' Retirement Association

### **Actuarial Valuation and Review**

As of December 31, 2019

This report has been prepared at the request of the Board of Retirement to assist in administering the Fund. This valuation report may not otherwise be copied or reproduced in any form without the consent of the Board of Retirement and may only be provided to other parties in its entirety, unless expressly authorized by Segal. The measurements shown in this actuarial valuation may not be applicable for other purposes.



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May 4, 2020

Board of Retirement Sonoma County Employees' Retirement Association 433 Aviation Boulevard, Suite 100 Santa Rosa, CA 95403

Dear Board Members:

We are pleased to submit this Actuarial Valuation and Review as of December 31, 2019. It summarizes the actuarial data used in the valuation, analyzes the preceding year's experience, and establishes the funding requirements for fiscal year 2021-2022

This report was prepared in accordance with generally accepted actuarial principles and practices at the request of the Board to assist in administering the Retirement Association. The census information and financial information on which our calculations were based was prepared by the staff of the Association. That assistance is gratefully acknowledged.

The actuarial calculations were directed under the supervision of Andy Yeung, ASA, MAAA, FCA, Enrolled Actuary. We are members of the American Academy of Actuaries and we meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion herein. To the best of our knowledge, the information supplied in this actuarial valuation is complete and accurate. Further, in our opinion, the assumptions as approved by the Board are reasonably related to the experience of and the expectations for the Association.

We look forward to reviewing this report at your next meeting and to answering any questions.

Sincerely, Segal

Paul Angelo, FSA, EA, MAAA, FCA Senior Vice President and Actuary EK/mv

Andy Yeung, ASA, EA, MAAA, FCA Vice President and Actuary

# Table of Contents

Section 1: Actuarial Valuation Summary	5
Purpose and Basis	5
Valuation Highlights	7
Summary of Key Valuation Results	10
Important Information About Actuarial Valuations	13
Section 2: Actuarial Valuation Results	15
A. Member Data	15
B. Financial Information	19
C. Actuarial Experience	22
D. Other Changes in the Actuarial Accrued Liability	27
E. Development of Unfunded Actuarial Accrued Liability	28
F. Recommended Contribution	29
G. Funded Status	35
H. Actuarial Balance Sheet	37
I. Volatility Ratios	38
J. Risk Assessment	39
Section 3: Supplemental Information	42
Exhibit A: Table of Plan Coverage	42
Exhibit B: Members in Active Service as of December 31, 2019	47
Exhibit C: Reconciliation of Member Data	52
Exhibit D: Summary Statement of Income and Expenses on a Market Value Basis	53
Exhibit E: Summary Statement of Plan Assets	54
Exhibit F: Summary of Reported Reserve Information as of December 31, 2019	55
Exhibit G: Development of the Fund through December 31, 2019	56
Exhibit H: Table of Amortization Bases	57



# Table of Contents

Exhibit I: Projection of UAAL Balances and Payments	63
Exhibit J: Definition of Pension Terms	65
Section 4: Actuarial Valuation Basis	
Exhibit I: Actuarial Assumptions and Methods	
Exhibit II: Summary of Plan Provisions	
Exhibit III: Member Contribution Rates	
Exhibit IV: Average Employer Contribution Rates	
Exhibit V: Reserves	
Exhibit VI: Schedule of Employer Contributions	

### **Purpose and Basis**

This report was prepared by Segal to present a valuation of the Sonoma County Employees' Retirement Association ("the Plan") as of December 31, 2019. The valuation was performed to determine whether the assets and contribution rates are sufficient to provide the prescribed benefits. The measurements shown in this actuarial valuation may not be applicable for other purposes. In particular, the measures herein are not necessarily appropriate for assessing the sufficiency of Plan assets to cover the estimated cost of settling the Plan's accrued benefit obligations.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements; and changes in plan provisions or applicable law.

The contribution requirements presented in this report are based on:

- The benefit provisions of the Plan, as administered by the Board of Retirement;
- The characteristics of covered active members, inactive vested members, and retired members and beneficiaries as of December 31, 2019, provided by the Retirement Association;
- The assets of the Plan as of December 31, 2019, provided by the Retirement Association;
- Economic assumptions regarding future salary increases and investment earnings adopted by the Board for the December 31, 2019 valuation;
- Other actuarial assumptions regarding employee terminations, retirement, death, etc. adopted by the Board for the December 31, 2019 valuation and
- The funding policy adopted by the Board of Retirement.

One of the general goals of an actuarial valuation is to establish contributions which fully fund the Association's liabilities, and which, as a percentage of payroll, remain as level as possible for each generation of active members. Annual actuarial valuations measure the progress toward this goal, as well as test the adequacy of the contribution rates.

In preparing this valuation, we have employed generally accepted actuarial methods and assumptions to evaluate the Association's liabilities and future contribution requirements. Our calculations are based upon member data and financial information provided to us by the Association's staff. This information has not been audited by us, but it has been reviewed and found to be consistent, both internally and with prior year's information.

The contribution requirements are determined as a percentage of payroll. The Association's employer rates provide for both Normal Cost and a contribution to amortize any unfunded or overfunded actuarial accrued liabilities. In this valuation, we have applied the funding policy adopted by the Board on May 19, 2011 and last updated on February 20, 2020. Details of the funding policy are provided in *Section 4, Exhibit I* starting on page 69.

A schedule of current amortization balances and payments may be found in *Section 3, Exhibit H* starting on page 57. A graphical projection of the Unfunded Actuarial Accrued Liability (UAAL) amortization balances and payments has been included in *Section 3, Exhibit I* starting on page 63.

The rates calculated in this report may be adopted by the Board for the fiscal year that extends from July 1, 2021 through June 30, 2022.



### **Valuation Highlights**

- Active members represented by some of the bargaining groups have agreed to pay additional employee Normal Cost contributions that are above those determined under the County Employees Retirement Law of 1937 (CERL), as permitted under the California Public Employees' Pension Reform Act of 2013 (CalPEPRA). As the specific amount of those higher contributions are dependent on the specific bargaining agreements, we have continued to include in this report only the minimum member contribution rates specified in the CERL. The final member rates adjusted to include the additional employee Normal Cost contributions will be provided in side letters based on the terms of the bargaining agreements.
- Pg. 35 2. The ratio of the Valuation Value of Assets to Actuarial Accrued Liabilities increased from 86.8% to 89.4%. This ratio is one measure of funding status, and its history is a measure of funding progress. The funded ratio measured on a market value basis increased from 83.9% to 92.8%. These measurements are not necessarily appropriate for assessing the sufficiency of Plan assets to cover the estimated cost of settling the Plan's benefit obligation or the need or the amount of future contributions.
- Pg. 283.The Association's UAAL decreased from \$404.7 million as of December 31, 2018 to \$332.0 million as of December 31, 2019. The<br/>decrease in UAAL is primarily due to investment return (after "smoothing") higher than the 7.00% return assumption used in the<br/>December 31, 2018 valuation. A complete reconciliation of the Association's UAAL is provided in Section 2, Subsection E. A schedule<br/>of the current UAAL amortization amounts is provided in Section 3, Exhibit H. A graphical projection of the UAAL amortization bases<br/>and payments is provided in Section 3, Exhibit I.
- Pg. 22
   4. The actuarial gain from investment and other experience is \$57.8 million, or 1.8% of actuarial accrued liability. The net experience gain/loss from sources other than investment and contribution experience was 1.2% of the actuarial accrued liability. This gain/loss was primarily due to individual salary increases lower than expected.
- Pg. 30 5. The average employer contribution rate calculated in this valuation decreased from 20.27% of payroll to 19.52% of payroll. This change was due to: (i) investment return (after "smoothing") higher than the 7.00% return assumption used in the December 31, 2018 valuation, (ii) lower than expected individual salary increases, offset to some degree by (iii) lower than expected increase in total payroll, and (iv) lower than expected contributions. A complete reconciliation of the Association's aggregate employer rate is provided in Section 2, Subsection F.
- Pg. 31
   6. The average member contribution rate calculated in this valuation remained unchanged at 11.88% of payroll. A complete reconciliation of the Association's average member rate is provided in Section 2, Subsection F.
- Pg. 23
   7. The rate of return on the Market Value of Assets was 16.21% for the 2019 plan year. The return on the Actuarial Value of Assets was 8.24% for the same period after considering the recognition of prior years' investment gains and losses. This resulted in an actuarial gain when measured against the assumed rate of return of 7.00%. This actuarial investment gain decreased the average employer contribution rate by 0.62% of pay.

Pg. 20

- 8. As indicated in *Section 2, Subsection B* of this report, the total unrecognized investment gain as of December 31, 2019 was \$105.6 million (as compared to an unrecognized loss of \$89.5 million in the December 31, 2018 valuation). This investment gain will be recognized in the determination of the Actuarial Value of Assets for funding purposes over the next few years, and will offset a portion of any investment losses that may occur after December 31, 2019. This implies that earning the assumed rate of investment return of 7.00% per year (net of expenses) on a market value basis will result in investment gains on the Actuarial Value of Assets in the next few years. Therefore, if the actual market return is equal to the assumed 7.00% rate and all other actuarial assumptions are met, the employer contribution requirements would generally decrease over the next few years. The potential impact associated with the net deferred investment gains may be illustrated as follows:
  - a. If the net deferred gains in this year's valuation were recognized immediately and entirely in the Valuation Value of Assets, the funded ratio would increase from 89.4% to 92.8%.

For comparison purposes, if all the net deferred losses in the December 31, 2018 valuation had been recognized immediately in the December 31, 2018 valuation, the funded ratio in last year's valuation would have decreased from 86.8% to 83.9%.

b. If the net deferred gains in this year's valuation were recognized immediately and entirely in the Valuation Value of Assets, the aggregate employer contribution rate would decrease from 19.5% to 17.5%.

For comparison purposes, if all the net deferred losses in the December 31, 2018 valuation had been recognized immediately in the December 31, 2018 valuation, the aggregate employer contribution rate in last year's valuation would have increased from 20.6% to 22.3%.

- 9. The actuarial valuation report as of December 31, 2019 is based on financial information as of that date. Changes in the value of assets subsequent to that date are not reflected. Declines in asset values will increase the actuarial cost of the plan, while increases will decrease the actuarial cost of the plan.
- 10. General-County and General-Court members pay an additional UAAL contribution amount equal to 3.03% of payroll from July 1, 2004 to June 30, 2024. Effective July 1, 2024, the employer UAAL contribution rate will have to increase to offset for the expiration of the 3.03% rate paid by the General-County and General-Court members.

Safety-County members pay an additional UAAL contribution amount equal to 3.00% of payroll from February 1, 2005 through the last pay period in June 2023. Effective with the first pay period in July 2023, the employer UAAL contribution rate will have to increase to offset for the expiration of the 3.00% rate paid by the Safety-County members. As part of this valuation, we have clarified with the Association that Safety members who have 30 or more years of service will continue to pay the 3.00% UAAL contributions. We have reduced the employer's UAAL rate slightly as a result.

11. In July 2019, the County revised the Salary Resolution to state than Plan A members covered by the Salary Resolution will continue to pay the additional UAAL contribution, as stated above, until they end their employment with the County.

- *Pg. 55* 12. In this report, we have provided the amount of transfer that would be required to "true-up" the COLA and the Retired Member reserves so that the reserves after the "true-up" are equal to the present value of the COLA and retiree benefits for members currently receiving such benefits.
- Pg. 39 13. The Actuarial Standards Board approved Actuarial Standard of Practice No. 51 (ASOP 51) regarding risk assessment, which was first effective with SCERA's December 31, 2018 actuarial valuation. ASOP 51 requires actuaries to identify risks that "may reasonably be anticipated to significantly affect the plan's future financial condition". Investment risk, asset/liability mismatch risk, interest rate risk, longevity and other demographic risks and contribution risk are also cited as examples in ASOP 51. The standard does not require the actuary to evaluate the likelihood of contributing entities to make contributions when due, nor does it require the actuary to assess the likelihood or consequences of future changes in applicable law.

The actuary's assessment can be qualitative or quantitative (e.g., based on numerical demonstrations). The actuary may use nonnumerical methods for assessing risks that might take the form of commentary about potential adverse experience and the likely effect on future results. While the standard does not require that every valuation include a quantitative risk assessment, the actuary may recommend that a more detailed risk assessment be performed. When making that decision, the actuary will take into account such factors as the Plan's design, maturity, size, funded status, asset allocation, cash flow, possible insolvency and current market conditions.

A copy of the risk assessment report including the analysis recommended by Segal in consultation with SCERA staff is provided in a separate stand-alone report.

- 14. Segal strongly recommends an actuarial funding method that targets 100% funding of the actuarial accrued liability. Generally, this implies payments that are ultimately at least enough to cover normal cost, interest on the unfunded actuarial accrued liability and the principal balance. The funding policy adopted by the Board meets this standard.
- 15. This report constitutes an actuarial valuation for the purpose of determining the actuarially determined contribution under the Plan's funding policy and measuring the progress of that funding policy. The Net Pension Liability (NPL) and Pension Expense under Governmental Accounting Standards Board (GASB) Statements No. 67 and No. 68, for inclusion in the plan and employer's financial statements as of December 31, 2019, will be provided separately. The accounting disclosures will utilize different methodologies from those employed in the funding valuation, as required by the GASB. However, the actuarially determined contribution in this valuation is expected to be used as the actuarially determined contribution (ADC) for GASB financial reporting after it is adjusted to reflect the additional employee contributions referred to in item 1.
- 16. It is important to note that this actuarial valuation is based on plan assets as of December 31, 2019. Due to the COVID-19 pandemic, market conditions have changed significantly since the valuation date. The Plan's actuarial status does not reflect short-term fluctuations of the market, but rather is based on the market values on the last day of the Plan Year. While it is impossible to determine how the market will perform over the next several months, and how that will affect the results of next year's valuation, Segal is available to prepare projections of potential outcomes upon request.



### **Summary of Key Valuation Results**

		December 31, 2019		December 31, 2018	
		Total Rate	Estimated Annual Dollar Amount <sup>1</sup> (\$ in '000s)	Total Rate	Estimated Annual Dollar Amount <sup>1</sup> (\$ in '000s)
Employer Contribution	General Plan A – County	19.03%	\$31,687	19.75%	\$32,885
Rates:	<ul> <li>General Plan A – Court</li> </ul>	32.39%	2,761	33.43%	2,850
	<ul> <li>General Plan A – Valley of the Moon</li> </ul>	16.70%	46	17.74%	50
	<ul> <li>General Plan B – County</li> </ul>	13.86%	16,901	14.52%	17,705
	General Plan B – Court	26.31%	1,312	27.44%	1,369
	<ul> <li>General Plan B – Valley of the Moon</li> </ul>	10.49%	16	11.62%	17
	<ul> <li>Safety Plan A – County</li> </ul>	30.09%	14,546	30.94%	14,956
	<ul> <li>Safety Plan A – Valley of the Moon</li> </ul>	36.61%	1,508	38.24%	1,575
	<ul> <li>Safety Plan B – County</li> </ul>	21.55%	4,791	22.44%	4,989
	<ul> <li>Safety Plan B – Valley of the Moon</li> </ul>	22.63%	244	23.89%	257
	All Categories Combined	19.52%	\$73,812	20.27%	\$76,653
Average Member	<ul> <li>General Plan A – County<sup>3</sup></li> </ul>	12.20%	\$20,314	12.20% <sup>4</sup>	\$20,314
Contribution Rates: <sup>2</sup>	<ul> <li>General Plan A – Court<sup>3</sup></li> </ul>	12.53%	1,068	12.53%	1,068
	• General Plan A – Valley of the Moon <sup>3</sup>	12.19%	34	12.19%	34
	<ul> <li>General Plan B – County</li> </ul>	10.49%	12,791	10.48%	12,779
	General Plan B – Court	10.49%	523	10.48%	523
	<ul> <li>General Plan B – Valley of the Moon</li> </ul>	7.46%	11	7.45%	11
	<ul> <li>Safety Plan A – County<sup>3</sup></li> </ul>	12.77%	6,173	12.77%	6,173
	<ul> <li>Safety Plan A – Valley of the Moon<sup>3</sup></li> </ul>	10.99%	453	10.99%	453
	<ul> <li>Safety Plan B – County</li> </ul>	15.36%	3,415	15.40%	3,424
	<ul> <li>Safety Plan B – Valley of the Moon</li> </ul>	12.97%	140	11.99%	129
	All Categories Combined	11.88%	\$44,922	11.88%	\$44,908

Based on December 31, 2019 projected compensation.
 Includes an additional UAAL contribution rate of 3.03% and 3.00% of payroll for General (County and Court) and Safety-County members, respectively.

<sup>3</sup> The average entry age for each membership group is as follows:

Membership Group	Average Entry Age	Membership Group	Average Entry Age
General Plan A – County	35	Safety – County	30
General Plan A – Court	35	Safety – Valley of the Moon	35
General Plan A – Valley of the Moon	52		

<sup>4</sup> This is the contribution rate calculated on the December 31, 2018 valuation but using an average entry age of 35, reflecting the demographics as of December 31, 2019. In the December 31, 2018 valuation, the average entry age was 36 and the corresponding rate at that age was 12.37%.

### **Summary of Key Valuation Results (continued)**

		December 31, 2019 (\$ in '000s)	December 31, 2018 (\$ in '000s)
Actuarial Accrued Liability as of December 31:	<ul> <li>Retired members and beneficiaries</li> <li>Inactive vested members<sup>1</sup></li> <li>Active members</li> <li>Total Actuarial Accrued Liability</li> <li>Normal Cost for plan year beginning December 31</li> </ul>	\$1,963,064 112,269 <u>1,067,990</u> \$3,143,323 \$78,773	\$1,882,466 102,030 <u>1,087,581</u> \$3,072,077 \$79,841
Assets as of December 31:	<ul> <li>Market Value of Assets (MVA)</li> <li>Actuarial Value of Assets (AVA)</li> <li>Actuarial Value of Assets as a percentage of Market Value of Assets</li> <li>Valuation Value of Assets (VVA)<sup>2</sup></li> </ul>	\$2,916,890 2,811,292 96.38% \$2,811,292	\$2,577,809 2,667,345 103.47% \$2,667,345
Funded status as of December 31:	<ul> <li>Unfunded Actuarial Accrued Liability on Market Value of Assets basis</li> <li>Funded percentage on MVA basis</li> <li>Unfunded Actuarial Accrued Liability on Valuation Value of Assets basis</li> <li>Funded percentage on VVA basis</li> <li>Amortization period<sup>3</sup></li> </ul>	\$226,433 92.80% \$332,031 89.44% 20 Years	\$494,268 83.91% \$404,732 86.83% 20 Years
Key assumptions:	<ul><li>Net investment return</li><li>Price Inflation</li><li>Payroll growth increase</li></ul>	7.00% 2.75% 3.25%	7.00% 2.75% 3.25%

<sup>1</sup> Includes inactive members due a refund of member contributions.

<sup>2</sup> Excludes non-valuation reserves.
 <sup>3</sup> New UAAL established on each valuation after December 31, 2007 is amortized over separate 20-year declining period.



### Summary of Key Valuation Results (continued)

		December 31, 2019	December 31, 2018	Change From Prior Year
Demographic data	Active Members:			
as of December 31:	<ul> <li>Number of members</li> </ul>	4,040	4,021	0.5%
	Average age	45.3	45.5	-0.2
	Average service	9.6	9.7	-0.1
	<ul> <li>Total projected compensation</li> </ul>	\$378,158,735	\$378,159,621	0.0%
	<ul> <li>Average projected compensation</li> </ul>	\$93,604	\$94,046	-0.5%
	Retired Members and Beneficiaries:			
	<ul> <li>Number of members:</li> </ul>			
	<ul> <li>Service retired</li> </ul>	3,979	3,853	3.3%
	<ul> <li>Disability retired</li> </ul>	648	640	1.3%
	<ul> <li>Beneficiaries</li> </ul>	<u>623</u>	<u>603</u>	3.3%
	– Total	5,250	5,096	3.0%
	Average age	68.9	68.7	0.2
	<ul> <li>Average monthly benefit</li> </ul>	\$2,899	\$2,855	1.5%
	Inactive Vested Members:			
	<ul> <li>Number of members<sup>1</sup></li> </ul>	1,395	1,295	7.7%
	Average Age	45.1	45.1	0.0
	Total Members:	10,685	10,412	2.6%

<sup>1</sup> Includes inactive members due a refund of member contributions.



### **Important Information About Actuarial Valuations**

An actuarial valuation is a budgeting tool with respect to the financing of future projected obligations of a pension plan. It is an estimated forecast – the actual long-term cost of the plan will be determined by the actual benefits and expenses paid and the actual investment experience of the plan.

In order to prepare a valuation, Segal relies on a number of input items. These include:

Plan of benefits	Plan provisions define the rules that will be used to determine benefit payments, and those rules, or the interpretation of them, may change over time. Even where they appear precise, outside factors may change how they operate. It is important to keep Segal informed with respect to plan provisions and administrative procedures, and to review the plan summary included in our report to confirm that Segal has correctly interpreted the plan of benefits.
Participant data	An actuarial valuation for a plan is based on data provided to the actuary by the Association. Segal does not audit such data for completeness or accuracy, other than reviewing it for obvious inconsistencies compared to prior data and other information that appears unreasonable. It is important for Segal to receive the best possible data and to be informed about any known incomplete or inaccurate data.
Assets	The valuation is based on the Market Value of Assets as of the valuation date, as provided by the Association. The Association uses a "Valuation Value of Assets" that differs from market value to gradually reflect year-to-year changes in the Market Value of Assets in determining the contribution requirements.
Actuarial assumptions	In preparing an actuarial valuation, Segal projects the benefits to be paid to existing plan participants for the rest of their lives and the lives of their beneficiaries. This projection requires actuarial assumptions as to the probability of death, disability, withdrawal, and retirement of each participant for each year. In addition, the benefits projected to be paid for each of those events in each future year reflect actuarial assumptions as to salary increases and cost-of-living adjustments. The projected benefits are then discounted to a present value, based on the assumed rate of return that is expected to be achieved on the plan's assets. There is a reasonable range for each assumption used in the projection and the results may vary materially based on which assumptions are periodically reviewed to ensure that future valuations reflect emerging plan experience. While future changes in actuarial assumptions may have a significant impact on the reported results that does not mean that the previous assumptions were unreasonable.



The user of Segal's actuarial valuation (or other actuarial calculations) should keep the following in mind:

The actuarial valuation is prepared at the request of the Association. Segal is not responsible for the use or misuse of its report, particularly by any other party.

An actuarial valuation is a measurement of the plan's assets and liabilities at a specific date. Accordingly, except where otherwise noted, Segal did not perform an analysis of the potential range of future financial measures. The actual long-term cost of the plan will be determined by the actual benefits and expenses paid and the actual investment experience of the plan. Future contribution requirements may differ from those determined in the valuation because of:

- Differences between actual experience and anticipated experience;
- · Changes in actuarial assumptions or methods;
- · Changes in statutory provisions; and
- Differences between the contribution rates determined by the valuation and those adopted by the Board.<sup>1</sup>

Some actuarial results in this report are not rounded, but that does not imply precision.

If the Association is aware of any event or trend that was not considered in this valuation that may materially change the results of the valuation, Segal should be advised, so that we can evaluate it.

Segal does not provide investment, legal, accounting, or tax advice. Segal's valuation is based on our understanding of applicable guidance in these areas and of the plan's provisions, but they may be subject to alternative interpretations. The Association should look to their other advisors for expertise in these areas.

As Segal has no discretionary authority with respect to the management or assets of the Plan, it is not a fiduciary in its capacity as actuaries and consultants with respect to the Plan.

<sup>1</sup> SCERA has a proven track-record of adopting the Actuarially Determined Contributions as determined by the valuation and based on the Board's Actuarial Funding Policy.



### A. Member Data

The Actuarial Valuation and Review considers the number and demographic characteristics of covered members, including active members, inactive vested members, retired members and beneficiaries.

This section presents a summary of significant statistical data on these member groups.

More detailed information for this valuation year and the preceding valuation can be found in Section 3, Exhibits A, B, and C.

Year Ended December 31	Active Members	Inactive Vested Members <sup>1</sup>	Retired Members and Beneficiaries	Total Non-Actives	Ratio of Non-Actives to Actives	Ratio of Retired Members and Beneficiaries to Actives
2010	3,780	904	3,780	4,684	1.24	1.00
2011	3,587	919	4,021	4,940	1.38	1.12
2012	3,620	876	4,258	5,134	1.42	1.18
2013	3,833	918	4,394	5,312	1.39	1.15
2014	3,922	975	4,506	5,481	1.40	1.15
2015	4,071	1,047	4,653	5,700	1.40	1.14
2016	4,112	1,112	4,812	5,924	1.44	1.17
2017	4,110	1,181	4,936	6,117	1.49	1.20
2018	4,021	1,295	5,096	6,391	1.59	1.27
2019	4,040	1,395	5,250	6,645	1.64	1.30

#### Member Population: 2010 – 2019

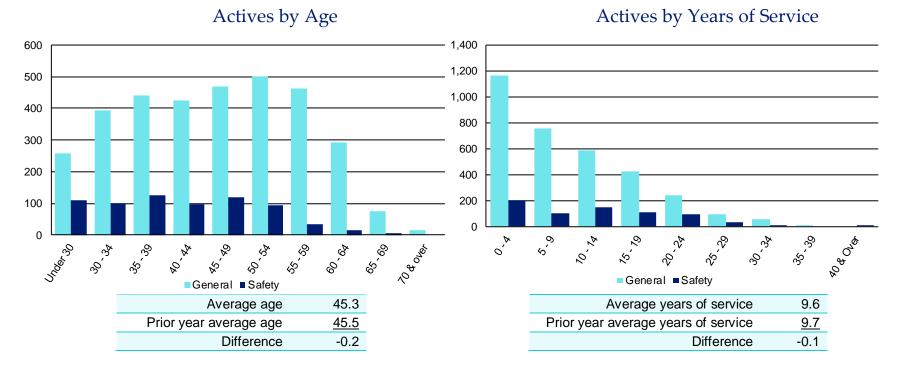
<sup>1</sup> Includes inactive members due a refund of member contributions.



### **Active Members**

Plan costs are affected by the age, years of service and compensation of active members. In this year's valuation, there were 4,040 active members with an average age of 45.3, average years of service of 9.6 years and average compensation of \$93,604. The 4,021 active members in the prior valuation had an average age of 45.5, average service of 9.7 years and average compensation of \$94,046.

Among the active members, there were none with unknown age information.



#### Distribution of Active Members as of December 31, 2019

### **Inactive Members**

In this year's valuation, there were 1,395 members with a vested right to a deferred or immediate vested benefit or entitled to a return of their member contributions versus 1,295 in the prior valuation.



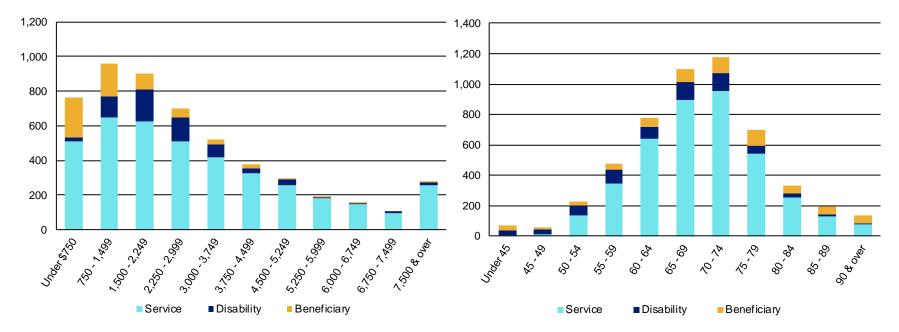
### **Retired Members and Beneficiaries**

As of December 31, 2019, 4,627 retired members and 623 beneficiaries were receiving total monthly benefits of \$15,216,653. For comparison, in the previous valuation, there were 4,493 retired members and 603 beneficiaries receiving monthly benefits of \$14,547,731.

As of December 31, 2019, the average monthly benefit for retired members and beneficiaries is \$2,899, compared to \$2,855 in the previous valuation. The average age for retired members and beneficiaries is 68.9 in the current valuation, compared with 68.7 in the prior valuation.

Distribution of Retired Members and Beneficiaries as of December 31, 2019

Retired Members and Beneficiaries by Type and Monthly Amount Retired Members and Beneficiaries by Type and Age



### **Historical Plan Population**

The chart below demonstrates the progression of the active population over the last ten years. The chart also shows the growth among the retired population over the same time period.

-		Active Members	rs Retired Members and Beneficia		neficiaries	
Year Ended December 31	Count	Average Age	Average Service	Count	Average Age	Average Monthly Amount
2010	3,780	46.6	10.6	3,780	66.8	\$2,359
2011	3,587	46.5	10.7	4,021	66.9	2,461
2012	3,620	46.1	10.2	4,258	67.0	2,565
2013	3,833	46.0	9.9	4,394	67.5	2,601
2014	3,922	46.0	9.8	4,506	67.8	2,645
2015	4,071	45.7	9.6	4,653	68.0	2,691
2016	4,112	45.5	9.4	4,812	68.2	2,747
2017	4,110	45.5	9.6	4,936	68.5	2,799
2018	4,021	45.5	9.7	5,096	68.7	2,855
2019	4,040	45.3	9.6	5,250	68.9	2,899

#### Member Data Statistics: 2010 – 2019

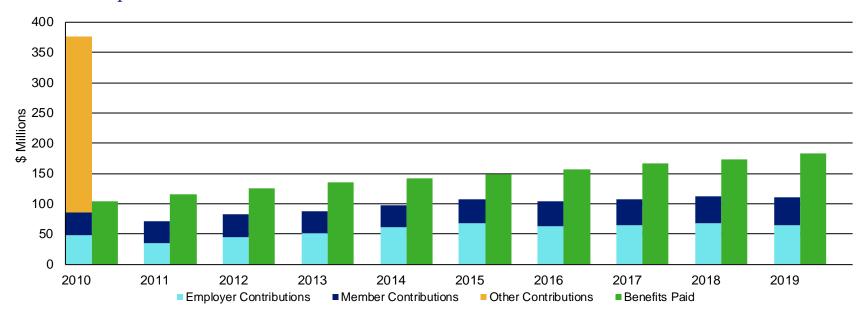


### **B.** Financial Information

Retirement plan funding anticipates that, over the long term, both contributions and investment earnings (less investment fees and administrative expenses) will be needed to cover benefit payments. Retirement plan assets change as a result of the net impact of these income and expense components.

Additional financial information, including a summary of transactions for the valuation year, is presented in Section 3, Exhibits D, E, F and G.

It is desirable to have level and predictable plan costs from one year to the next. For this reason, the Board has approved an asset valuation method that gradually adjusts to market value. Under this valuation method, the full value of market fluctuations is not recognized in a single year and, as a result, the asset value and the plan costs are more stable. The amount of the adjustment to recognize market value is treated as income, which may be positive or negative. Realized and unrealized gains and losses are treated equally and, therefore, the sale of assets has no immediate effect on the actuarial value.



#### Comparison of Contributions Made with Benefits for Years Ended December 31, 2010 - 2019

#### Determination of Actuarial Value of Assets for Year Ended December 31, 2019

1	Market Value of Assets					\$2,916,889,525
		Expected	Actual	Original	Percent	Unrecognized
2	Calculation of unrecognized return	Return <sup>1</sup>	Return <sup>1</sup>	Amount	Deferred	Amount
a)	Combined Net Deferred Loss as of December 31, 2015			\$(6,929,361)	0%	\$0
b)	Year ended December 31, 2016	\$163,881,357	\$189,948,848	26,067,491	20%	5,213,498
c)	Year ended December 31, 2017	171,703,340	394,910,340	223,207,000	40%	89,282,800
d)	Year ended December 31, 2018	183,114,885	(107,078,494)	(290,193,379)	60%	(174,116,027)
e)	Year ended December 31, 2019	184,037,382	415,559,292	231,521,910	80%	<u>185,217,528</u>
f)	Total unrecognized return <sup>2</sup>					\$105,597,799
3	Actuarial Value of Assets (1) - (2f)					\$2,811,291,726
4	Ratio of Actuarial Value to Market Value					96.4%
5	Non-valuation reserves and other adjustments:					
a)	Interest Fluctuation Reserve					\$0
b)	Undistributed Reserve					0
c)	Negative Contingency Reserve (Before Any Transfers)					(581,580,779)
d)	Transfer to True-Up Reserves					918,879
e)	Negative Contingency Reserve (After Transfers) (5c) + (5	d)				<u>(580,661,900)</u>
f)	Subtotal (5a) + (5b) + Max((5e), 0)					\$0
6	Valuation Value of Assets (3) – (5f)					\$2,811,291,726

<sup>1</sup> The actual return on a market value basis is calculated by taking the difference between the end of year and beginning of year Market Value of Assets and adjusting that difference for the non-investment cash flows. Those cash flows include contributions received, benefit payments and administrative expenses made during the last calendar year. The amount subject to smoothing is determined as the actual market return earned during the last calendar year that was in excess/below the expected return on the Valuation Value of Assets.

<sup>2</sup> Deferred return as of December 31, 2019 recognized in each of the next four years:

- (a) Amount recognized on December 31, 2020 \$38,120,604
- (b) Amount recognized on December 31, 2021 32,907,106
- (c) Amount recognized on December 31, 2022 (11,734,294)
- (f) Amount recognized on December 31, 2023 <u>46,304,383</u>
- (g) Total unrecognized return as of December 31, 2019 \$105,597,799



The Market Value, Actuarial Value and Valuation Value of Assets are representations of the Plan's financial status. As investment gains and losses are gradually taken into account, the Actuarial Value of Assets tracks the Market Value of Assets. The Valuation Value of Assets is the actuarial value, excluding any non-valuation reserves. The Valuation Value of Assets is significant because the Plan's liabilities are compared to these assets to determine what portion, if any, remains unfunded. Amortization of the unfunded actuarial accrued liability is an important element in determining the contribution requirement.

3.5 3.0 2.5 Succession 1.0 0.5 0.0 2007 2008 2009 2010 2011 2012 2013 2014 2015 2016 2017 2018 2019 Market Value 

#### Market Value, Actuarial Value, and Valuation Value of Assets as of December 31, 2007 - 2019



### **C. Actuarial Experience**

To calculate any actuarially determined contribution, assumptions are made about future events that affect the amount and timing of benefits to be paid and assets to be accumulated. Each year actual experience is measured against the assumptions. If overall experience is more favorable than anticipated (an actuarial gain), the actuarially determined contribution will decrease from the previous year. On the other hand, the actuarially determined contribution will increase if overall actuarial experience is less favorable than expected (an actuarial loss).

Taking account of experience gains or losses in one year without making a change in assumptions reflects the belief that the single year's experience was a short-term development and that, over the long term, experience will return to the original assumptions. For contribution requirements to remain stable, assumptions should approximate experience.

If assumptions are changed, the contribution requirement is adjusted to take into account a change in experience anticipated for all future years. There are no changes in actuarial assumptions reflected in this valuation.

The total gain is \$57.8 million, which includes \$32.7 million from investment gains, a loss of \$12.3 million from contribution experience and \$37.4 million in gains from all other sources. The net experience variation from individual sources other than investments and contributions was 1.2% of the actuarial accrued liability. A discussion of the major components of the actuarial experience is on the following pages.

#### Actuarial Experience for Year Ended December 31, 2019

4	Net experience gain: 1 + 2 + 3	\$57,823,000
3	Net gain from other experience <sup>2</sup>	_37,437,000
2	Net loss from contribution experience	(12,332,000)
1	Net gain from investments <sup>1</sup>	\$32,718,000

<sup>1</sup> Details on next page.

<sup>2</sup> See Section 2, Subsection E for further details. Does not include the effect of plan or assumption changes, if any.



#### **Investment Experience**

A major component of projected asset growth is the assumed rate of return. The assumed return should represent the expected long-term rate of return, based on the Plan's investment policy. The rate of return on the Market Value of Assets was 16.21% for the year ended December 31, 2019.

For valuation purposes, the assumed rate of return on the Valuation Value of Assets is 7.00%. The actual rate of return on a valuation basis for the 2019 plan year was 8.24%. Since the actual return for the year was greater than the assumed return, the Plan experienced an actuarial gain during the year ended December 31, 2019 with regard to its investments.

#### Investment Experience for Year Ended December 31, 2019

		Market Value	Actuarial Value	Valuation Value
1	Net investment income	\$412,013,127	\$216,879,481	\$216,879,481
2	Average value of assets	\$2,541,342,695	\$2,630,878,542	\$2,630,878,542
3	Rate of return: 1 ÷ 2	16.21%	8.24%	8.24%
4	Assumed rate of return	7.00%	7.00%	7.00%
5	Expected investment income: 2 x 4	177,893,989	184,161,498	184,161,498
6	Actuarial gain/(loss): 1 - 5	\$234,119,138	\$32,717,983	\$32,717,983

Because actuarial planning is long term, it is useful to see how the assumed investment rate of return has followed actual experience over time. The chart below shows the rate of return on an actuarial and valuation basis compared to the actual market value investment return for the last ten years, including averages over select time periods.

Market Val Investment Re				Valuation Value Investment Return <sup>1</sup>		
Year Ended December 31	Amount	Percent	Amount	Percent	Amount	Percent
2010	\$207,173,000	15.23%	\$54,093,000	3.27%	\$54,093,000	3.27%
2011	1,179,000	0.07%	19,508,000	1.04%	19,508,000	1.04%
2012	239,065,000	14.16%	33,652,000	1.82%	33,652,000	1.82%
2013	366,462,000	19.49%	208,550,000	11.38%	208,550,000	11.38%
2014	114,072,000	5.18%	193,799,000	9.71%	193,799,000	9.71%
2015	31,063,000	1.37%	164,257,000	7.65%	164,257,000	7.65%
2016	185,730,000	8.23%	163,144,000	7.21%	163,144,000	7.21%
2017	391,179,000	16.40%	216,094,000	9.12%	216,094,000	9.12%
2018	(110,661,000)	(4.07%)	169,616,000	6.71%	169,616,000	6.71%
2019	412,013,000	16.21%	216,879,000	8.24%	216,879,000	8.24%
Most recent five-	year average return	7.32%		7.78%		7.78%
Most recent ten-y	ear average return	8.94%		6.56%		6.56%

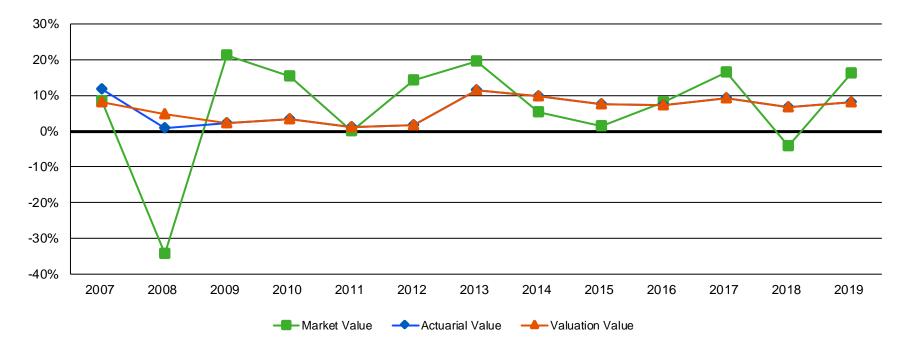
#### Investment Return – Market Value, Actuarial Value and Valuation Value: 2010 – 2019

Note: Each year's yield is weighted by the average asset value in that year.

<sup>1</sup> Net of administrative and investment expenses.



Section 2, Subsection B described the actuarial asset valuation method that gradually recognizes fluctuations in the market value rate of return. The goal of this is to stabilize the actuarial rate of return and to produce more level pension plan costs.



#### Market, Actuarial and Valuation Rates of Return for Years Ended December 31, 2007 – 2019



### Contributions

Contributions for the year ended December 31, 2019 totaled \$109.8 million, compared to the projected amount of \$121.7 million. This resulted in a loss of \$12.3 million for the year, when adjusted for timing.

#### **Non-Investment Experience**

There are other differences between the expected and the actual experience that appear when the new valuation is compared with the projections from the previous valuation. These include:

- the extent of turnover among participants,
- retirement experience (earlier or later than projected),
- mortality (more or fewer deaths than projected),
- the number of disability retirements (more or fewer than projected), and
- salary increases (greater or smaller than projected).

The net gain from this other experience for the year ended December 31, 2019 amounted to \$37.4 million, which is 1.2% of the actuarial accrued liability. This gain was mainly due to lower than expected individual salary increases for actives. See *Section 2, Subsection E* for a detailed development of the unfunded actuarial accrued liability



### **D. Other Changes in the Actuarial Accrued Liability**

### **Actuarial Assumptions**

There are no assumption changes reflected in this report.

Details on actuarial assumptions and methods are in Section 4, Exhibit I.

### **Plan Provisions**

The following change has been reflected since the prior valuation:

In July 2019, the County revised the Salary Resolution to state that Plan A members covered by the Salary Resolution will continue to
pay the additional UAAL contribution of 3.03% for General members and 3.00% for Safety members, which was set to expire on
June 30, 2024 for General members and with the last pay period in June 2023 for Safety members, until they end their employment with
the County. However, this plan change will not have any impact on the employer's contribution rates recommended for 2021/2022.

A summary of plan provisions is in Section 4, Exhibit II.



### E. Development of Unfunded Actuarial Accrued Liability

#### Development for Year Ended December 31, 2019

1	Unfunded actuarial accrued liability at beginning of year		\$404,732,000
2	Normal cost at middle of year		79,841,000
3	Expected employer and member contributions		(121,728,000)
4	Interest		<u>27,009,000</u>
5	Expected unfunded actuarial accrued liability		\$389,854,000
6	Changes due to:		
	a) Investment return greater than expected (after asset smoothing)	\$(32,718,000)	
	b) Actual contributions less than expected <sup>1</sup>	12,332,000	
	c) Individual salary increases lower than expected	(34,651,000)	
	d) Other experience gain	<u>(2,786,000)</u>	
	Total changes		<u>\$(57,823,000)</u>
7	Unfunded actuarial accrued liability at end of year		\$332,031,000

Note: The sum of items 6c through 6d equals the "Net gain from other experience" shown in Section 2, Subsection C.

<sup>1</sup> Includes impact of 18-month delay in rate implementation, phase-in of the impact of the changes in actuarial assumptions on the employer contribution rate (if any) and difference between Normal Cost and UAAL contributions due to actual payroll different than expected during 2019.



### **F. Recommended Contribution**

The recommended contribution is equal to the employer Normal Cost payment and a payment on the Unfunded Actuarial Accrued Liability. As of December 31, 2019, the average recommended employer contribution is 19.52% of compensation.

The Board sets the funding policy used to calculate the recommended contribution based on layered amortization periods. See Section 4, *Exhibit I* for further details on the funding policy.

The contribution requirement as of December 31, 2019 is based on the data previously described, the actuarial assumptions and Plan provisions described in *Section 4*, including all changes affecting future costs adopted at the time of the actuarial valuation, actuarial gains and losses, and changes in the actuarial assumptions.

#### Average Recommended Employer Contribution for Year Ended December 31

		2019		20	018
		Amount (\$ in '000s)	% of Projected Compensation	Amount (\$ in '000s)	% of Projected Compensation
1	Total normal cost	\$78,773	20.83%	\$79,841	21.11%
2	Expected member normal cost contributions	<u>(32,970)</u>	<u>(8.72%)</u>	<u>(32,803)</u>	<u>(8.67%)</u>
3	Employer normal cost: (1) + (2)	\$45,803	12.11%	\$47,038	12.44%
4	Actuarial accrued liability	3,143,323		3,072,077	
5	Valuation Value of Assets	<u>2,881,292</u>		<u>2,667,345</u>	
6	Unfunded actuarial accrued liability (UAAL): (4) - (5)	\$332,031		\$404,732	
7	Payment on UAAL	\$39,129	10.35%	\$41,887	11.08%
8	Expected member contributions on UAAL <sup>1</sup>	<u>(11,120)</u>	<u>(2.94%)</u>	<u>(11,105)</u>	<u>(2.94%)</u>
9	Employer payment on UAAL: (7) + (8)	28,009	7.41%	\$30,782	8.14%
10	Projected compensation	\$378,159		\$378,159	
11	Total average recommended employer contribution: (3) + (9)	\$73,812	19.52%	\$77,820	20.58%

Note: Contributions are assumed to be paid at the middle of the year.

<sup>1</sup> Expected member contributions on the Unfunded Actuarial Accrued Liability have been adjusted for refundability.



### **Reconciliation of Average Recommended Employer Contribution Rate**

The chart below details the changes in the average recommended employer contribution rate from the prior valuation to the current year's valuation.

	Contribution Rate	Estimated Annual Dollar Amount¹ (\$ in '000s)
Average Recommended Employer Contribution as of December 31, 2018	20.27%	\$76,653
<ul> <li>Effect of investment return greater than expected (after asset smoothing)</li> </ul>	(0.62%)	(2,345)
Effect of actual contributions less than expected <sup>2</sup>	0.23%	870
<ul> <li>Effect of individual salary increases lower than expected</li> </ul>	(0.65%)	(2,458)
• Effect of amortizing prior year's UAAL over a smaller than expected projected total payroll	0.36%	1,361
Effect of changes in member demographics on Normal Cost	(0.01%)	(38)
Effect of other gains	<u>(0.06%)</u>	<u>(231)</u>
Total change	(0.75%)	\$(2,841)
Average Recommended Employer Contribution as of December 31, 2019	19.52%	\$73,812

#### Reconciliation from December 31, 2018 to December 31, 2019

<sup>1</sup> Based on December 31, 2019 projected compensation.

<sup>&</sup>lt;sup>2</sup> Includes impact of 18-month delay in rate implementation, phase-in of the impact of the changes in actuarial assumptions on the employer contribution rate (if any) and difference between Normal Cost and UAAL contributions due to actual payroll during 2019 different than expected.



### **Reconciliation of Average Recommended Member Contribution Rate**

The chart below details the changes in the average recommended member contribution rate from the prior valuation to the current year's valuation.

	General Plan A - County <sup>1</sup>	General Plan A – Court <sup>1</sup>	General Plan A - VOM	Safety Plan A - County <sup>2</sup>	Safety Plan A - VOM
Average Recommended Member Contribution as of December 31, 2018 <sup>3</sup>	12.20%	12.53%	12.19%	12.77%	10.99%
Effect of changes in member demographics	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>
Average Recommended Member Contribution as of December 31, 2019 <sup>4</sup>	12.20%	12.53%	12.19%	12.77%	10.99%

Reconciliation	from	December	31 '	2018 to	Decembe	er 31 2019	)
Reconcination	mom	December	51, 4	2010 10	Decembe	21 31, 2019	1

	General Plan B - County <sup>1</sup>	General Plan B - Court <sup>1</sup>	General Plan B - VOM	Safety Plan B – County <sup>2</sup>	Safety Plan B - VOM	Total
Average Recommended Member Contribution as of December 31, 2018	10.48%	10.48%	7.45%	15.40%	11.99%	11.88%
Effect of changes in member demographics	<u>0.01%</u>	<u>0.01%</u>	<u>0.01%</u>	<u>(0.04%)</u>	<u>0.98%</u>	<u>0.00%</u>
Average Recommended Member Contribution as of December 31, 2019	10.49%	10.49%	7.46%	15.36%	12.97%	11.88%

Rates include an additional UAAL contribution rate of 3.03% of payroll.
 Rates include an additional UAAL contribution rate of 3.00% of payroll.

<sup>3</sup> The above rates are based on average entry age. The weighted average member contribution rates as of December 31, 2018 are 12.09%, 12.40%, 11.11%, 12.05% and 9.50% for General-County, General-Court, General-Valley of the Moon, Safety-County and Safety-Valley of the Moon, respectively.

<sup>4</sup> The above rates are based on average entry age. The weighted average member contribution rates as of December 31, 2019 are 12.04%, 12.30%, 11.11%, 12.16% and 8.86% for General-County, General-Court, General-Valley of the Moon, Safety-County and Safety-Valley of the Moon, respectively.

### **Recommended Employer Contribution Rate**

		er 31, 2019 I Valuation		er 31, 2018 I Valuation
	Contribution Rate	Estimated Annual Dollar Amount <sup>1</sup> (\$ in '000s)	Contribution Rate	Estimated Annual Dollar Amount <sup>1</sup> (\$ in '000s)
General Plan A – County Members				
Normal Cost	12.63%	\$21,030	12.68%	\$21,113
UAAL	<u>6.40%</u>	<u>10,657</u>	<u>7.07%</u>	<u>11,772</u>
Total Contribution	19.03%	\$31,687	19.75%	\$32,885
General Plan A – Court Members				
Normal Cost	13.54%	\$1,154	13.44%	\$1,146
UAAL	<u>18.85%</u>	<u>1,607</u>	<u>19.99%</u>	<u>1,704</u>
Total Contribution	32.39%	\$2,761	33.43%	\$2,850
General Plan A – Valley of the Moon Members				
Normal Cost	13.67%	\$38	13.57%	\$38
UAAL	<u>3.03%</u>	<u>8</u>	<u>4.17%</u>	<u>12</u>
Total Contribution	16.70%	\$46	17.74%	\$50
General Plan B – County Members				
Normal Cost	7.46%	\$9,097	7.45%	\$9,084
UAAL	<u>6.40%</u>	<u>7,804</u>	<u>7.07%</u>	<u>8,621</u>
Total Contribution	13.86%	\$16,901	14.52%	\$17,705
General Plan B – Court Members				
Normal Cost	7.46%	\$372	7.45%	\$372
UAAL	<u>18.85%</u>	<u>940</u>	<u>19.99%</u>	<u>997</u>
Total Contribution	26.31%	\$1,312	27.44%	\$1,369
General Plan B – Valley of the Moon Members				
Normal Cost	7.46%	\$11	7.45%	\$11
UAAL	<u>3.03%</u>	<u>5</u>	<u>4.17%</u>	<u>6</u>
Total Contribution	10.49%	\$16	11.62%	\$17

<sup>1</sup> Amounts are based on December 31, 2019 projected compensation as shown on the next page.

### **Recommended Employer Contribution Rate (continued)**

		December 31, 2019 Actuarial Valuation		er 31, 2018 I Valuation	
	Contribution Rate	Estimated Annual Dollar Amount <sup>1</sup> (\$ in '000s)	Contribution Rate	Estimated Annual Dollar Amount <sup>1</sup> (\$ in '000s)	
Safety Plan A – County Members					
Normal Cost	20.90%	\$10,103	20.90%	\$10,103	
UAAL	<u>9.19%</u>	4,443	<u>10.04%</u>	4,853	
Total Contribution	30.09%	\$14,546	30.94%	\$14,956	
Safety Plan A – Valley of the Moon Members					
Normal Cost	26.95%	\$1,110	26.34%	\$1,085	
UAAL	<u>9.66%</u>	<u>398</u>	<u>11.90%</u>	<u>490</u>	
Total Contribution	36.61%	\$1,508	38.24%	\$1,575	
Safety Plan B – County Members					
Normal Cost	12.36%	\$2,748	12.40%	\$2,757	
UAAL	<u>9.19%</u>	<u>2,043</u>	<u>10.04%</u>	<u>2,232</u>	
Total Contribution	21.55%	\$4,791	22.44%	\$4,989	
Safety Plan B – Valley of the Moon Members					
Normal Cost	12.97%	\$140	11.99%	\$129	
UAAL	<u>9.66%</u>	<u>104</u>	<u>11.90%</u>	<u>128</u>	
Total Contribution	22.63%	\$244	23.89%	\$257	
All Categories Combined					
Normal Cost	12.11%	\$45,803	12.12%	\$45,838	
UAAL	<u>7.41%</u>	<u>28,009</u>	<u>8.15%</u>	<u>30,815</u>	
Total Contribution	19.52%	\$73,812	20.27%	\$76,653	

<sup>1</sup> Amounts are based on December 31, 2019 projected compensation:

General Plan A – County	\$166,510,000	General Plan B – County	\$121,938,000	Safety Plan A – County	\$48,341,000	Safety Plan B – County	\$22,234,000
General Plan A – Court	8,524,000	General Plan B – Court	4,987,000	Safety Plan A – VOM	4,119,000	Safety Plan B – VOM	1,077,000
General Plan A – VOM	279,000	General Plan B – VOM	150,000			Total	\$378,159,000



### Breakdown of Total Normal Cost for Each Type of Benefit

	Elements of Normal Cost for Plan A Members					
Normal Cost	All General	Safety – County	Safety – VOM	Total		
Service retirements	82%	56%	59%	75%		
Vested termination and ordinary withdrawals	11%	8%	5%	10%		
Non-service and service connected disability	6%	35%	35%	14%		
Non-service and service connected death	1%	1%	1%	1%		
Total employer plus employee Normal Cost	100%	100%	100%	100%		

	Elements of Normal Cost for Plan B Members					
Normal Cost	All General	Safety – County	Safety – VOM	Total		
Service retirements	79%	48%	50%	72%		
Vested termination and ordinary withdrawals	10%	9%	7%	10%		
Non-service and service connected disability	9%	42%	42%	16%		
Non-service and service connected death	2%	1%	1%	2%		
Total employer plus employee Normal Cost	100%	100%	100%	100%		

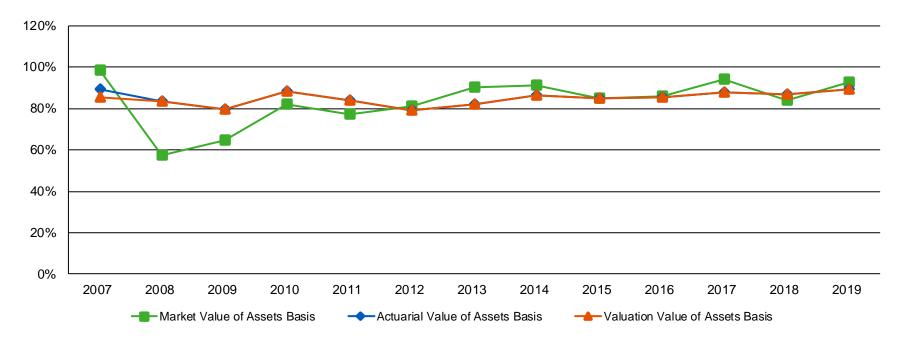


### **G. Funded Status**

A commonly reported piece of information regarding the Plan's financial status is the funded ratio. These ratios compare the Market, Actuarial and Valuation Value of Assets to the Actuarial Accrued Liability of the Plan. Higher ratios indicate a relatively well-funded plan while lower ratios may indicate recent changes to actuarial assumptions, funding of the plan below actuarial requirements, poor asset performance, or a variety of other causes.

The chart below depicts a history of the funded ratio for the Plan. The chart on the next page shows the Plan's schedule of funding progress for the last ten years.

The funded status measures shown in this valuation are appropriate for assessing the need for or amount of future contributions. However, they are not necessarily appropriate for assessing the sufficiency of Plan assets to cover the estimated cost of settling the Plan's benefit obligations. As the chart below shows, the measures are different depending on whether the Market, Actuarial, or Valuation Value of Assets is used.



#### Funded Ratio for Years Ended December 31, 2007 – 2019



### Schedule of Funding Progress for Years Ended December 31, 2010 – 2019

Actuarial Valuation Date as of December 31	Valuation Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b) - (a)	Funded Ratio (%) (a) / (b)	Projected Covered Payroll (c)	Percentage of Projected Covered Payroll (%) [(b) - (a)] / (c)
2010	\$1,890,874,000	\$2,139,460,000	\$248,586,000	88.4%	\$323,601,000	76.8%
2011	1,867,117,000	2,220,520,000	353,403,000	84.1%	308,644,000	114.5%
2012	1,856,847,000	2,351,087,000	494,240,000	79.0%	302,764,000	163.2%
2013	2,016,781,000	2,466,224,000	449,443,000	81.8%	329,896,000	136.2%
2014	2,167,210,000	2,510,253,000	343,043,000	86.3%	324,418,000	105.7%
2015	2,289,057,000	2,694,979,000	405,922,000	84.9%	339,518,000	119.6%
2016	2,399,171,000	2,807,398,000	408,227,000	85.5%	356,129,000	114.6%
2017	2,557,299,000	2,916,856,000	359,557,000	87.7%	369,751,000	97.2%
2018	2,667,345,000	3,072,077,000	404,732,000	86.8%	378,159,000	107.0%
2019	2,811,292,000	3,143,323,000	332,031,000	89.4%	378,159,000	87.8%

### **H. Actuarial Balance Sheet**

An overview of the Plan's funding is given by an Actuarial Balance Sheet. In this approach, first the amount and timing of all future payments that will be made by the Plan for current participants is determined. Then these payments are discounted at the valuation interest rate to the date of the valuation, thereby determining the present value, referred to as the actuarial present value of future benefits of the Plan.

Second, this actuarial present value of future benefits is compared to the assets. The "assets" for this purpose include the net amount of assets already accumulated by the Plan, the present value of future member contributions, the present value of future employer normal cost contributions, and the present value of future employer amortization payments for the unfunded actuarial accrued liability.

	Basic (\$ in '000s)	COLA (\$ in '000s)	Total (\$ in '000s)
Actuarial present value of future benefits			
Present value of benefits for retired members and beneficiaries	\$1,930,871	\$32,193	\$1,963,064
Present value of benefits for inactive vested members	112,269	0	112,269
Present value of benefits for active members	<u>1,608,029</u>	<u>0</u>	<u>1,608,029</u>
Total actuarial present value of future benefits	\$3,651,169	\$32,193	\$3,683,362
Current and future assets			
Total Valuation Value of Assets	\$2,779,099	\$32,193	\$2,811,292
<ul> <li>Present value of future contributions by members<sup>1</sup></li> </ul>	245,494	0	245,494
Present value of future employer contributions for:			
Entry age normal cost	294,545	0	294,545
Unfunded actuarial accrued liability	<u>332,031</u>	<u>0</u>	<u>332,031</u>
Total of current and future assets	\$3,651,169	\$32,193	\$3,683,362

#### Actuarial Balance Sheet for Year Ended December 31, 2019

<sup>1</sup> Before reflecting supplemental contributions payable by certain members for the UAAL.



# I. Volatility Ratios

Retirement plans are subject to volatility in the level of required contributions. This volatility tends to increase as retirement plans become more mature.

The Asset Volatility Ratio (AVR), which is equal to the Market Value of Assets divided by total payroll, provides an indication of the potential contribution volatility for any given level of investment volatility. A higher AVR indicates that the plan is subject to a greater level of contribution volatility. This is a current measurement since it is based on the current level of assets.

The current AVR is about 7.7. This means that a 1% asset gain or loss (relative to the assumed investment return) translates to about 7.7% of one-year's payroll. Since actuarial gains and losses are amortized over 20 years, there would be a 0.5% of payroll decrease/(increase) in the required contribution for each 1% asset gain/(loss).

The Liability Volatility Ratio (LVR), which is equal to the actuarial accrued liability divided by payroll, provides an indication of the longer-term potential for contribution volatility for any given level of investment volatility. This is because, over an extended period of time, the plan's assets should track the plan's liabilities.

The LVR also indicates how volatile contributions will be in response to changes in the actuarial accrued liability due to actual experience or to changes in actuarial assumptions. The current total Plan LVR is about 8.3, but is 7.7 for General compared to 10.9 for Safety. This means, for example, that assumption changes will have a greater impact on employer contribution rates for Safety than for General.

Year Ended	Ass	set Volatility Ra	itio	Liability Volatility Ratio		
December 31	General	Safety	Total	General	Safety	Total
2010	5.2	6.1	5.4	6.4	7.5	6.6
2011	5.3	6.3	5.5	6.9	8.2	7.2
2012	6.0	7.2	6.3	7.6	8.8	7.9
2013	6.4	7.8	6.7	7.2	8.6	7.5
2014	6.7	8.5	7.1	7.4	9.2	7.7
2015	6.3	8.5	6.7	7.4	10.1	7.9
2016	6.3	8.8	6.8	7.3	10.2	7.9
2017	6.9	9.5	7.4	7.3	10.1	7.9
2018	6.3	8.8	6.8	7.6	10.4	8.1
2019	7.1	10.3	7.7	7.7	10.9	8.3

### Volatility Ratios for Years Ended 2010 – 2019



# J. Risk Assessment

Since the actuarial valuation results are dependent on a fixed set of assumptions and data as of a specific date, there is risk that emerging results may differ, perhaps significantly, as actual experience is fluid and will not exactly track current assumptions. This potential divergence may have a significant impact on the future financial condition of the plan.

This report does not contain a detailed analysis of the potential range of future measurements, but does include a concise discussion of some of the primary risks that may affect the Plan's future financial condition. We recommend a more detailed assessment of the risks to provide the Board with a better understanding of the risks inherent in the Plan that can inform both financial preparation and future decision making. This assessment would enable us to work with the Board to highlight and illustrate particular risks or potential future outcomes they may be interested in discussing and could include scenario testing, sensitivity testing, stress testing and stochastic modeling. As noted in the valuation highlights section of this report the results of our more detailed risk assessment are provided in a separate stand-alone report. We have included within that report investment return scenarios that demonstrate the effects of short-term market volatility on funded status and contribution rates, which may aid in illustrating the effect on the plan of market volatility that can result from events such as COVID-19.

This section provides descriptions and basic assessments of the primary risks that are likely to have an ongoing influence on the Plan's financial health, as well as a discussion of historical trends and maturity measures:

### **Risk Assessments**

 Asset/Liability Mismatch Risk (the potential that future plan experience does not affect asset and liability values in the same way, causing them to diverge)

The most significant asset/liability mismatch risk to the Plan is investment risk, as discussed below. In fact, investment risk has the potential to impact asset/liability mismatch in two ways. The first mismatch is evident in annual valuations: when asset values deviate from assumptions they are typically independent from liability changes. The second mismatch can be caused when systemic asset deviations from assumptions may signal the need for an assumption change, which causes liability values and contribution rates to move in the opposite direction from any change in the expected experience of asset growth rates.

Asset/liability mismatch can also be caused by demographic assumption risk such as longevity, which affects liabilities but have no impact on asset levels. This risk is also discussed below.

Investment Risk (the risk that investment returns will be different than expected)

The investment return assumption is a long-term, static assumption for valuation purposes even though in reality market experience can be quite volatile in any given year. That volatility can cause significant changes in the financial condition of the Plan, affecting both funded status and contribution rates. The inherent year-to-year volatility is reduced by smoothing through the Actuarial Value of Assets,



however investment experience can still have a sizable impact. As discussed in Section 2, Subsection I, Volatility Ratios, on page 38, a 1% asset gain or loss (relative to the assumed investment return) translates to about 7.7% of one-year's payroll. Since actuarial gains and losses are amortized over 20 years, there would be a 0.5% of payroll decrease/(increase) in the required contribution for each 1% asset gain/(loss).

The year-by-year market value rate of return over the last 10 years has ranged from a low of -4.07% to a high of 19.49%.

• Longevity Risk (the risk that mortality experience will be different than expected)

The actuarial valuation includes current life expectancy assumptions and an expectation of future improvement in life expectancy, which are significant assumptions given the relatively long duration of liabilities for pension plans. Emerging plan experience that does not match these expectations will result in increases or decreases in the actuarially determined contribution over time. This risk can be reduced by using tables appropriate for the Plan (public experience tables) that are weighted by benefit levels, and by using generational mortality projections. Effective with the December 31, 2018 valuation, the Board has adopted benefit weighted mortality tables with the generational mortality projections.

• Other Risks

In addition to longevity, the valuation includes a variety of other assumptions that are unlikely to match future experience exactly. One example is projected salary scales over time. As salary is central to the determination of benefits paid in retirement, deviations from the projected salary scales could have a material impact on the benefits anticipated for each member. Examples of demographic assumptions include retirement, termination and disability assumptions, and will likely vary in significance for different groups (for example, disability assumptions are typically more significant for Safety groups).

Some plans also carry significant contribution risk, defined as the potential for actual future contributions deviating from expected future contributions. However, the employer has a proven track-record of making the Actuarially Determined Contributions based on the Board's Actuarial Funding Policy, so contribution risk is minimal.

### **Evaluation of Historical Trends**

Past experience can help demonstrate the sensitivity of key results to the Plan's actual experience. Over the past ten years:

• The funded percentage on the Valuation Value of Assets has increased from 88.4% to 89.4%. This is primarily due to contributions made to amortize the UAAL (i.e., amortizing each gain/loss layer of UAAL over 20 years) and average investment returns over recent years higher than the assumption on a smoothed basis. For a more detailed history see *Section 2, Subsection G, Funded Status* starting on page 35.

- The geometric average investment return on the Actuarial Value of Assets over the last 10 years was 6.56%. This includes a high of 11.38% return and a low of 1.04%. The average over the last 5 years was 7.78%. For more details see the Investment Return table in *Section 2, Subsection C* on page 24.
- Beyond investment losses, the primary source of new UAAL was the strengthening of assumptions through multiple assumption changes. For example, the assumption changes in 2015 added \$94 million in unfunded liability. The assumption changes in 2018 changed the discount rate from 7.25% to 7.00% (as well as various other changes) adding \$32 million in unfunded liability. For more details on unfunded liability changes see Section 3, Exhibit H, Table of Amortization Bases starting on page 57. A graphical representation of historical changes in UAAL by source will be included in the stand-alone risk assessment report.
- The plan's funding policy effectively deals with these unfunded liabilities over time. This can be seen most clearly in the Section 3, Exhibit I, Projection of UAAL Balances and Payments provided on pages 63 and 64.

### **Maturity Measures**

In the last 10 years the ratio of members in pay status to active participants has increased from 1.00 to 1.30. An increased ratio indicates that the plan has grown in maturity over time. This is to be expected, but is also informative to understanding plan sensitivity to particular risks. For more details see *Section 2, Subsection A, Member Data* on page 15.

As pension plans mature, the cash needed to fulfill benefit obligations will increase over time. Therefore, cash flow projections and analysis should be performed to assure that the Plan's asset allocation is aligned to meet emerging pension liabilities. Over the past year, benefits paid were \$72.9 million more than contributions received. Plans with high levels of negative cash flows may have a need for a larger allocation to income generating assets, which can create a drag on investment return. However, the plan currently has a relatively low level of negative cash flow and is relatively well funded (at a 89.4% funded ratio). For more details on historical cash flows see the Comparison of Contributions Made with Benefits in *Section 2, Subsection B* on page 19.

A further discussion of plan maturity measures and how they relate to changes in assets and liabilities is included in *Section 2, Subsection I, Volatility Ratios* on page 38.

## **Exhibit A: Table of Plan Coverage**

	Year Ended Dece	ember 31	Change From	
Category	2019	2018	Prior Year	
Active members in valuation:				
Number	4,040	4,021	0.5%	
Average age	45.3	45.5	-0.2	
<ul> <li>Average years of service</li> </ul>	9.6	9.7	-0.1	
<ul> <li>Total projected compensation</li> </ul>	\$378,158,735	\$378,159,621	0.0%	
<ul> <li>Average projected compensation</li> </ul>	\$93,604	\$94,046	-0.5%	
Account balances	\$514,067,021	\$521,071,373	-1.3%	
<ul> <li>Total active vested members</li> </ul>	2,673	2,645	1.1%	
Inactive vested members:				
Number <sup>1</sup>	1,395	1,295	7.7%	
Average Age	45.1	45.1	0.0	
Retired members:				
Number in pay status	3,979	3,853	3.3%	
Average age	69.5	69.2	0.3	
Average monthly benefit	\$3,184	\$3,145	1.2%	
Disabled members:				
Number in pay status	648	640	1.3%	
Average age	63.6	63.4	0.2	
Average monthly benefit	\$2,592	\$2,506	3.4%	
Beneficiaries:				
Number in pay status	623	603	3.3%	
Average age	70.6	71.1	-0.5	
Average monthly benefit	\$1,395	\$1,370	1.8%	

#### Total Plan



# **Exhibit A: Table of Plan Coverage (continued)**

### General Plan A

	Year Ended Dec	ember 31	Change From	
Category	2019	2018	Prior Year	
Active members in valuation:				
Number	1,795	1,937	-7.3%	
Average age	50.4	50.0	0.4	
<ul> <li>Average years of service</li> </ul>	14.6	14.0	0.6	
<ul> <li>Total projected compensation</li> </ul>	\$175,312,750	\$189,152,321	-7.3%	
<ul> <li>Average projected compensation</li> </ul>	\$97,667	\$97,652	0.0%	
Account balances	\$348,853,832	\$358,770,056	-2.8%	
<ul> <li>Total active vested members</li> </ul>	1,773	1,896	-6.5%	
Inactive vested members:				
Number <sup>1</sup>	725	729	-0.5%	
Average Age	49.0	48.6	0.4	
Retired members:				
Number in pay status	3,416	3,337	2.4%	
Average age	70.2	69.9	0.3	
Average monthly benefit	\$2,959	\$2,921	1.3%	
Disabled members:				
Number in pay status	328	335	-2.1%	
Average age	67.4	67.0	0.4	
Average monthly benefit	\$1,846	\$1,827	1.0%	
Beneficiaries:				
Number in pay status	497	484	2.7%	
Average age	72.5	73.0	-0.5	
Average monthly benefit	\$1,299	\$1,273	2.0%	



# **Exhibit A: Table of Plan Coverage (continued)**

### General Plan B

Category         2019         2018         Prior Year           Active members in valuation:         1,539         1,372         12.2%           Average age         41.4         41.2         0.2           Average years of service         3.3         3.0         0.3           Total projected compensation         \$127,075,156         \$111,807,438         13.7%           Average projected compensation         \$82,570         \$81,492         1.3%           Account balances         \$42,536,788         \$33,781,596         25.9%           Total active vested members         398         232         71.6%           Inactive vested members         398         232         71.6%           Number <sup>1</sup> 439         350         25.4%           Average Age         40.6         39.9         0.7           Retired members:           398         25.0%           Number in pay status         18         8         125.0%           Average age         67.4         66.0         1.4           Average monthly benefit         \$984         \$894         10.1%		Year Ended Dee	cember 31	Change From
Number         1,539         1,372         12.2%           Average age         41.4         41.2         0.2           Average years of service         3.3         3.0         0.3           Total projected compensation         \$127,075,156         \$111,807,438         13.7%           Average projected compensation         \$82,570         \$81,492         1.3%           Average projected compensation         \$82,570         \$81,492         1.3%           Account balances         \$42,536,788         \$33,781,596         25.9%           Total active vested members         398         232         71.6%           Inactive vested members:         398         2350         25.4%           Number1         439         350         25.4%           Average Age         40.6         39.9         0.7           Retired members:         -         -         -           Number in pay status         18         8         125.0%           Average age         67.4         66.0         1.4           Average monthly benefit         \$984         \$894         10.1%           Disabled members:         -         -         -         -	Category	2019	2018	
• Average age       41.4       41.2       0.2         • Average years of service       3.3       3.0       0.3         • Total projected compensation       \$127,075,156       \$111,807,438       13.7%         • Average projected compensation       \$82,570       \$81,492       1.3%         • Average projected compensation       \$82,570       \$81,492       1.3%         • Account balances       \$42,536,788       \$33,781,596       25.9%         • Total active vested members       398       232       71.6%         Inactive vested members:         439       350       25.4%         • Number1       439       350       25.4%            • Number1       439       350       25.4%             • Number1       439       350       25.4% <td>Active members in valuation:</td> <td></td> <td></td> <td></td>	Active members in valuation:			
• Average years of service       3.3       3.0       0.3         • Total projected compensation       \$127,075,156       \$111,807,438       13.7%         • Average projected compensation       \$82,570       \$81,492       1.3%         • Average projected compensation       \$42,536,788       \$33,781,596       25.9%         • Account balances       398       232       71.6%         • Total active vested members       398       232       71.6%         Inactive vested members:        439       350       25.4%         • Number1       439       350       25.4%         • Average Age       40.6       39.9       0.7         Retired members:         439       350       25.4%         • Number1       439       350       25.4%        39.9       0.7         Retired members:        40.6       39.9       0.7 <t< td=""><td>Number</td><td>1,539</td><td>1,372</td><td>12.2%</td></t<>	Number	1,539	1,372	12.2%
• Total projected compensation       \$127,075,156       \$111,807,438       13.7%         • Average projected compensation       \$82,570       \$81,492       1.3%         • Account balances       \$42,536,788       \$33,781,596       25.9%         • Total active vested members       398       232       71.6%         Inactive vested members:       398       232       71.6%         • Number1       439       350       25.4%         • Average Age       40.6       39.9       0.7         Retired members:         18       8       125.0%         • Number in pay status       18       8       125.0%       1.4         • Average age       67.4       66.0       1.4         • Average monthly benefit       \$984       \$894       10.1%	Average age	41.4	41.2	0.2
• Average projected compensation       \$82,570       \$81,492       1.3%         • Account balances       \$42,536,788       \$33,781,596       25.9%         • Total active vested members       398       232       71.6%         Inactive vested members:       398       232       71.6%         • Number <sup>1</sup> 439       350       25.4%         • Average Age       40.6       39.9       0.7         Retired members:             • Number in pay status       18       8       125.0%         • Average age       67.4       66.0       1.4         • Average monthly benefit       \$984       \$894       10.1%         Disabled members:	<ul> <li>Average years of service</li> </ul>	3.3	3.0	0.3
• Account balances       \$42,536,788       \$33,781,596       25.9%         • Total active vested members       398       232       71.6%         Inactive vested members:       398       232       71.6%         • Number1       439       350       25.4%         • Average Age       40.6       39.9       0.7         Retired members:       18       8       125.0%         • Number in pay status       18       8       125.0%         • Average age       67.4       66.0       1.4         • Average monthly benefit       \$984       \$894       10.1%         Disabled members:       10.1%       10.1%       10.1%	<ul> <li>Total projected compensation</li> </ul>	\$127,075,156	\$111,807,438	13.7%
• Total active vested members       398       232       71.6%         Inactive vested members:       -       -       -         • Number1       439       350       25.4%         • Average Age       40.6       39.9       0.7         Retired members:       -       -       -         • Number in pay status       18       8       125.0%         • Average age       67.4       66.0       1.4         • Average monthly benefit       \$984       \$894       10.1%         Disabled members:       -       -       -	<ul> <li>Average projected compensation</li> </ul>	\$82,570	\$81,492	1.3%
Inactive vested members:         • Number <sup>1</sup> 439       350       25.4%         • Average Age       40.6       39.9       0.7         Retired members:            • Number in pay status       18       8       125.0%         • Average age       67.4       66.0       1.4         • Average monthly benefit       \$984       \$894       10.1%         Disabled members:	Account balances	\$42,536,788	\$33,781,596	25.9%
Number1         439         350         25.4%           Average Age         40.6         39.9         0.7           Retired members: <td><ul> <li>Total active vested members</li> </ul></td> <td>398</td> <td>232</td> <td>71.6%</td>	<ul> <li>Total active vested members</li> </ul>	398	232	71.6%
• Average Age         40.6         39.9         0.7           Retired members: </td <td>Inactive vested members:</td> <td></td> <td></td> <td></td>	Inactive vested members:			
Retired members:• Number in pay status188125.0%• Average age67.466.01.4• Average monthly benefit\$984\$89410.1%Disabled members:555	• Number <sup>1</sup>	439	350	25.4%
Number in pay status         18         8         125.0%           • Average age         67.4         66.0         1.4           • Average monthly benefit         \$984         \$894         10.1%           Disabled members:	Average Age	40.6	39.9	0.7
<ul> <li>Average age</li> <li>Average monthly benefit</li> <li>Bisabled members:</li> </ul>	Retired members:			
Average monthly benefit     \$984     \$894     10.1%     Disabled members:	Number in pay status	18	8	125.0%
Disabled members:	Average age	67.4	66.0	1.4
	Average monthly benefit	\$984	\$894	10.1%
• Number in pay status 3 2 50.0%	Disabled members:			
	Number in pay status	3	2	50.0%
• Average age 58.2 56.8 1.4	Average age	58.2	56.8	1.4
• Average monthly benefit \$1,585 \$1,901 -16.6%	Average monthly benefit	\$1,585	\$1,901	-16.6%
Beneficiaries:	Beneficiaries:			
Number in pay status     1     0     N/A	Number in pay status	1	0	N/A
Average age 58.6 N/A N/A	Average age	58.6	N/A	N/A
Average monthly benefit     \$623     N/A     N/A	Average monthly benefit	\$623	N/A	N/A



# **Exhibit A: Table of Plan Coverage (continued)**

### Safety Plan A

Category2019Active members in valuation:• Number• Average age• Average years of service	457 45.2 14.9	<b>5</b> 00 44.9	Change From Prior Year -8.6% 0.3
<ul><li>Number</li><li>Average age</li><li>Average years of service</li></ul>	45.2 14.9	44.9	
Average age     Average years of service	45.2 14.9	44.9	
Average years of service	14.9	-	0.2
			0.3
		14.5	0.4
Total projected compensation     \$52,46	60,118 \$	\$57,347,105	-8.5%
Average projected compensation     \$11	4,792	\$114,694	0.1%
Account balances     \$113,65	58,780 \$1	121,860,223	-6.7%
Total active vested members	448	489	-8.4%
Inactive vested members:			
Number <sup>1</sup>	170	175	-2.9%
Average Age	44.4	44.2	0.2
Retired members:			
Number in pay status	544	507	7.3%
Average age	64.9	64.8	0.1
Average monthly benefit	64,671	\$4,658	0.3%
Disabled members:			
Number in pay status	314	301	4.3%
Average age	59.9	59.6	0.3
Average monthly benefit	3,382	\$3,268	3.5%
Beneficiaries:			
Number in pay status	125	119	5.0%
Average age	63.2	63.3	-0.1
Average monthly benefit	51,785	\$1,766	1.1%



# **Exhibit A: Table of Plan Coverage (continued)**

Safety Plan B

	Year Ended Deco	ember 31	Change From
Category	2019	2018	Prior Year
Active members in valuation:			
Number	249	212	17.5%
Average age	33.6	33.8	-0.2
<ul> <li>Average years of service</li> </ul>	2.9	2.5	0.4
<ul> <li>Total projected compensation</li> </ul>	\$23,310,711	\$19,852,757	17.4%
<ul> <li>Average projected compensation</li> </ul>	\$93,617	\$93,645	0.0%
Account balances	\$9,017,621	\$6,659,498	35.4%
Total active vested members	54	28	92.9%
Inactive vested members:			
Number <sup>1</sup>	61	41	48.8%
Average Age	32.3	31.9	0.4
Retired members:			
Number in pay status	1	1	0.0%
Average age	65.9	63.7	2.2
Average monthly benefit	\$1,179	\$915	28.9%
Disabled members:			
Number in pay status	3	2	50.0%
Average age	46.7	36.7	10.0
Average monthly benefit	\$2,579	\$2,243	15.0%
Beneficiaries:			
Number in pay status	0	0	N/A
Average age	N/A	N/A	N/A
Average monthly benefit	N/A	N/A	N/A



### Exhibit B: Members in Active Service as of December 31, 2019 by Age, Years of Service, and Average Projected Compensation

					Years of	Service				
Age	Total	0 – 4	5 – 9	10 – 14	15 – 19	20 – 24	25 – 29	30 – 34	35 – 39	40 & over
Under 25	67	67								
	\$68,351	\$68,351								
25 – 29	302	272	30							
	\$77,111	\$75,421	\$92,431							
30 – 34	493	295	169	29						
	\$86,881	\$81,766	\$94,871	\$92,340						
35 – 39	568	200	176	163	29					
	\$91,612	\$82,267	\$93,721	\$99,551	\$98,634					
40 - 44	521	144	121	147	95	14				
	\$94,636	\$85,355	\$92,283	\$99,531	\$101,392	\$113,179				
45 – 49	588	102	100	121	134	106	24	1		
	\$99,406	\$86,804	\$90,873	\$102,704	\$103,868	\$106,663	\$114,516	\$109,250		
50 – 54	596	102	96	116	99	108	50	25		
	\$100,269	\$91,554	\$96,920	\$93,399	\$95,654	\$110,943	\$120,989	\$111,289		
55 – 59	498	93	78	90	101	66	37	31	2	
	\$98,692	\$89,014	\$97,163	\$92,063	\$100,131	\$103,109	\$117,449	\$112,915	\$120,756	
60 - 64	309	72	66	54	62	32	10	9	3	1
	\$95,200	\$90,011	\$95,015	\$99,952	\$91,816	\$98,501	\$99,981	\$99,451	\$135,270	\$122,402
65 – 69	82	20	19	12	15	9	4	2	1	
	\$93,287	\$93,275	\$95,850	\$92,552	\$93,910	\$85,966	\$108,521	\$87,563	\$60,695	
70 & over	16	2	6	2	3	2		1		
	\$105,810	\$90,503	\$126,968	\$66,022	\$85,619	\$122,252		\$116,746		
Total	4,040	1,369	861	734	538	337	125	69	6	1
	\$93,604	\$82,511	\$94,415	\$97,715	\$99,167	\$106,374	\$116,619	\$109,837	\$118,003	\$122,402

#### Total Plan

### Exhibit B: Members in Active Service as of December 31, 2019 by Age, Years of Service, and Average Projected Compensation (continued)

					Years of	Service				
Age	Total	0 – 4	5 – 9	10 – 14	15 – 19	20 – 24	25 – 29	30 – 34	35 – 39	40 & over
Under 25										
25 – 29	2		2							
	\$98,354		\$98,354							
30 – 34	77	1	57	19						
	\$91,886	\$60,823	\$94,736	\$84,968						
35 – 39	193	7	74	97	15					
	\$92,577	\$84,057	\$95,044	\$92,455	\$85,179					
40 - 44	234	3	56	112	57	6				
	\$95,502	\$113,298	\$94,550	\$96,660	\$93,096	\$96,751				
45 – 49	315	1	43	103	98	59	10	1		
	\$98,951	\$67,160	\$92,218	\$103,243	\$98,659	\$97,614	\$96,596	\$109,250		
50 – 54	377	1	54	105	81	75	40	21		
	\$99,124	\$120,361	\$98,885	\$92,201	\$93,847	\$104,270	\$115,700	\$103,753		
55 – 59	346	7	36	83	98	64	30	26	2	
	\$100,865	\$106,716	\$99,290	\$92,514	\$100,343	\$103,699	\$108,340	\$112,965	\$120,756	
60 - 64	191	1	31	49	59	30	10	8	3	
	\$97,605	\$65,037	\$101,697	\$101,004	\$90,548	\$97,712	\$99,981	\$99,553	\$135,270	
65 – 69	48	1	6	12	15	9	3	1	1	
	\$92,097	\$87,000	\$93,251	\$92,552	\$93,910	\$85,966	\$112,619	\$82,628	\$60,695	
70 & over	12		4	2	3	2		1		
	\$110,311		\$143,396	\$66,022	\$85,619	\$122,252		\$116,746		
Total	1,795	22	363	582	426	245	93	58	6	
	\$97,667	\$94,349	\$96,667	\$95,523	\$95,530	\$101,005	\$109,482	\$107,258	\$118,003	

# General Plan A



### Exhibit B: Members in Active Service as of December 31, 2019 by Age, Years of Service, and Average Projected Compensation (continued)

					Years of	Service				
Age	Total	0 – 4	5 – 9	10 – 14	15 – 19	20 – 24	25 – 29	30 – 34	35 – 39	40 & over
Under 25	38	38								
	\$60,246	\$60,246								
25 – 29	218	202	16							
	\$72,269	\$71,518	\$81,742							
30 – 34	316	248	68							
	\$80,915	\$78,826	\$88,535							
35 – 39	248	172	75	1						
	\$83,415	\$81,165	\$88,737	\$71,225						
40 - 44	190	131	59							
	\$86,256	\$84,581	\$89,974							
45 – 49	153	96	56	1						
	\$87,244	\$86,473	\$89,288	\$46,776						
50 – 54	125	86	39							
	\$87,266	\$85,318	\$91,562							
55 – 59	117	84	32	1						
	\$87,100	\$86,830	\$88,593	\$61,950						
60 - 64	101	66	33	2						
	\$88,416	\$90,767	\$84,938	\$68,208						
65 – 69	29	18	11							
	\$91,038	\$92,266	\$89,029							
70 & over	4	2	2							
	\$92,307	\$90,503	\$94,112							
Total	1,539	1,143	391	5						
	\$82,570	\$80,569	\$88,666	\$63,273						

#### General Plan B



### Exhibit B: Members in Active Service as of December 31, 2019 by Age, Years of Service, and Average Projected Compensation (continued)

					Years of	Service				
Age	Total	0 – 4	5 – 9	10 – 14	15 – 19	20 – 24	25 – 29	30 – 34	35 – 39	40 & over
Under 25										
25 – 29	4	1	3							
	\$92,459	\$59,718	\$103,372							
30 – 34	33	1	22	10						
	\$107,145	\$65,456	\$109,403	\$106,346						
35 – 39	96	2	15	65	14					
	\$111,032	\$129,977	\$108,602	\$110,576	\$113,049					
40 - 44	86	1	4	35	38	8				
	\$112,341	\$127,231	\$99,793	\$108,719	\$113,836	\$125,500				
45 – 49	114			17	36	47	14			
	\$116,890			\$102,726	\$118,045	\$118,022	\$127,317			
50 – 54	81	3	2	11	18	33	10	4		
	\$122,535	\$141,721	\$146,221	\$104,836	\$103,784	\$126,110	\$142,142	\$150,852		
55 – 59	27		4	6	3	2	7	5		
	\$114,562		\$110,355	\$90,832	\$93,219	\$84,204	\$156,487	\$112,660		
60 - 64	12	1	1	3	3	2		1		1
	\$118,251	\$112,027	\$203,225	\$103,927	\$116,751	\$110,343		\$98,637		\$122,402
65 – 69	4		2				1	1		
	\$117,763		\$141,163				\$96,227	\$92,498		
70 & over										
Total	457	9	53	147	112	92	32	11		1
	\$114,792	\$116,616	\$112,540	\$107,567	\$113,001	\$120,672	\$137,359	\$123,440		\$122,402

#### Safety Plan A



### Exhibit B: Members in Active Service as of December 31, 2019 by Age, Years of Service, and Average Projected Compensation (continued)

					Years of	Service				
Age	Total	0 – 4	5 – 9	10 – 14	15 – 19	20 – 24	25 – 29	30 – 34	35 – 39	40 & over
Under 25	29	29								
	\$78,971	\$78,971								
25 – 29	78	69	9							
	\$89,313	\$87,075	\$106,472							
30 - 34	67	45	22							
	\$99,285	\$98,801	\$100,275							
35 – 39	31	19	12							
	\$91,029	\$86,556	\$98,111							
40 - 44	11	9	2							
	\$82,522	\$82,657	\$81,916							
45 – 49	6	5	1							
	\$101,200	\$97,074	\$121,832							
50 – 54	13	12	1							
	\$119,750	\$121,301	\$101,146							
55 – 59	8	2	6							
	\$120,678	\$118,765	\$121,315							
60 - 64	5	4	1							
	\$85,062	\$78,276	\$112,205							
65 – 69	1	1								
	\$117,710	\$117,710								
70 & over										
Total	249	195	54							
	\$93,617	\$90,986	\$103,121							

#### Safety Plan B



# **Exhibit C: Reconciliation of Member Data**

	Active Members	Inactive Vested Members <sup>1</sup>	Retired Members	Disabled Members	Beneficiaries	Total
Number as of December 31, 2018	4,021	1,295	3,853	640	603	10,412
New members	365	50	N/A	N/A	53	468
Terminations – with vested rights	(145)	145	N/A	N/A	N/A	0
Contribution refunds	(45)	(36)	N/A	N/A	N/A	(81)
Retirements	(150)	(43)	193	N/A	N/A	0
New disabilities	(17)	0	(2)	19	N/A	0
Return to work	14	(14)	0	0	N/A	0
Died with or without beneficiary	(3)	(2)	(73)	(11)	(33)	(122)
Data adjustments	0	0	8	0	0	8
Number as of December 31, 2019	4,040	1,395	3,979	648	623	10,685



# Exhibit D: Summary Statement of Income and Expenses on a Market Value Basis

	Year E Decembe		Year E December	
Net assets at market value at the beginning of the year		\$2,577,808,991		\$2,748,040,446
Contribution income:				
Employer contributions	\$65,155,347		\$67,425,348	
Member contributions	44,658,390		<u>45,566,881</u>	
Net contribution income		\$109,813,737		\$112,992,230
Investment income:				
Interest, dividends and other income	\$62,005,017		\$85,363,513	
Asset appreciation	372,488,433		(172,453,541)	
Less investment and administrative fees	<u>(22,480,325)</u>		<u>(23,571,381)</u>	
Net investment income		<u>\$412,013,125</u>		<u>\$(110,661,409)</u>
Total income available for benefits		\$521,826,862		\$2,330,821
Less benefit payments:				
Service retirement and disability benefits	\$(179,424,344)		\$(170,370,383)	
Member refunds	<u>(3,321,986)</u>		<u>(2,191,891)</u>	
Net benefit payments		\$(182,746,330)		\$(172,562,274)
Change in net assets at market value		\$339,080,534		\$(170,231,454)
Net assets at market value at the end of the year		\$2,916,889,525		\$2,577,808,991

Note: Results may be slightly off due to rounding.

# **Exhibit E: Summary Statement of Plan Assets**

	December 3	31, 2019	December 3	31, 2018
Cash equivalents		\$165,028,795		\$162,869,902
Accounts receivable:				
Securities sold	\$43,992,509		\$4,413,925	
Accrued interest and dividends	5,737,788		6,413,921	
Employer contributions	2,198,896		1,872,357	
Other receivable	<u>98,526</u>		<u>65,509</u>	
Total accounts receivable		\$52,027,719		\$12,765,713
Investments:				
Domestic and international stocks	\$1,599,854,816		\$1,328,385,815	
Domestic and international bonds	604,652,409		558,598,762	
Real estate	510,910,913		490,785,002	
<ul> <li>Securities lending collateral</li> </ul>	105,224,435		9,739,900	
Miscellaneous	<u>142,016,636</u>		<u>133,294,310</u>	
Total investments at market value		\$2,962,659,209		\$2,520,803,789
Other assets		<u>2,093,043</u>		<u>2,459,939</u>
Total assets		\$3,181,808,765		\$2,698,899,343
Accounts payable:				
Accounts payable and other liabilities	\$(159,694,805)		\$(111,350,451)	
Securities lending liability	(105,224,435)		(9,739,900)	
Total accounts payable		<u>\$(264,919,240)</u>		<u>\$(121,090,351)</u>
Net assets at market value		\$2,916,889,525		\$2,577,808,991
Net assets at actuarial value		\$2,811,291,726		\$2,667,344,838
Net assets at valuation value		\$2,811,291,726		\$2,667,344,838

Note: Results may be slightly off due to rounding.

### Exhibit F: Summary of Reported Reserve Information as of December 31, 2019

	Before True-Up	After True-Up	Transfer Amount
Member reserves <sup>1</sup>			
General	\$455,296,185	\$455,296,185	\$0
Safety	138,359,282	138,359,282	0
Employer reserves <sup>1</sup>			
General	600,684,192	609,118,301	8,434,109
Safety	225,418,246	226,115,858	697,612
Retired member reserves <sup>1</sup>			
General	1,413,839,109	1,405,405,000	(8,434,109)
Safety	526,163,612	525,466,000	(697,612)
• COLA	33,111,878	32,193,000	(918,878)
Negative contingency reserve <sup>1</sup>	<u>(581,580,779)</u>	<u>(580,661,900)</u>	<u>918,879</u>
Total valuation reserve <sup>1</sup>	\$2,811,291,725	\$2,811,291,726	\$1
Undistributed reserve <sup>2</sup>	\$0	\$0	\$0
Interest fluctuation reserve <sup>2</sup>	0	0	0
Market stabilization reserve <sup>2</sup>	<u>105,597,800</u>	<u>105,597,799</u>	<u>(1)</u>
Net market value	\$2,916,889,525	\$2,916,889,525	\$0

Note: Results may be slightly off due to rounding.

<sup>1</sup> Included in development of Valuation Value of Assets.
 <sup>2</sup> Not included in development of Valuation Value of Assets.



### Exhibit G: Development of the Fund through December 31, 2019

Year Ended December 31	Employer Contributions	Member Contributions	Net Investment Return <sup>1</sup>	Benefit Payments	Market Value of Assets at Year-End	Valuation Value of Assets at Year-End	Valuation Value as a Percent of Market Value
2010	\$337,760,770 <sup>2</sup>	\$37,321,820	\$207,173,056	\$103,271,467	\$1,751,870,332	\$1,890,873,742	107.9%
2011	35,710,655	35,943,823	1,179,111	114,919,128	1,709,784,793	1,867,117,386	109.2%
2012	45,078,748	36,963,228	239,064,594	125,964,399	1,904,926,964	1,856,847,434	97.5%
2013	51,852,499	35,491,526	366,462,205	135,960,456	2,222,772,738	2,016,780,822	90.7%
2014	61,179,319	37,126,072	114,071,949	141,675,383	2,293,474,695	2,167,210,096	94.5%
2015	68,239,981	38,713,777	31,063,205	149,364,229	2,282,127,429	2,289,056,790	100.3%
2016	63,639,564	40,782,605	185,729,857	157,451,746	2,414,827,709	2,399,170,737	99.4%
2017	63,821,713	44,160,995	391,178,577	165,948,548	2,748,040,446	2,557,299,032	93.1%
2018	67,425,348	45,566,881	(110,661,410)	172,562,274	2,577,808,991	2,667,344,838	103.5%
2019	65,155,347	44,658,390	412,013,127	182,746,330	2,916,889,525	2,811,291,726	96.4%

<sup>1</sup> On a market value basis, net of investment fees and administrative expenses.
 <sup>2</sup> Includes Pension Obligation Bonds issued by the County in the amount of \$289,335,000.



... . .

### **Exhibit H: Table of Amortization Bases**

Туре	Date Established	Initial Amount (\$ in '000s)	Initial Period	Outstanding Balance¹ (\$ in '000s)	Years Remaining	Annual Payment <sup>2</sup> (\$ in '000s)
Restart amortization - County	December 31, 2007	\$123,396	21	\$27,957	9	\$3,701
Restart amortization - Court	December 31, 2007	8,599	21	6,924	9	917
Cash Allowance - County	December 31, 2007 <sup>3</sup>	55,982	20	12,087	8	1,770
Actuarial loss - County	December 31, 2008	44,591	20	10,216	9	1,352
Actuarial loss - Court	December 31, 2008	3,107	20	2,529	9	335
Early Retirement Option - County	December 31, 2009 <sup>3</sup>	1,448	20	348	10	42
Actuarial loss - County	December 31, 2009	45,691	20	10,973	10	1,329
Actuarial loss - Court	December 31, 2009	2,859	20	2,441	10	296
Actuarial loss - VOM	December 31, 2009	13	20	12	10	1
Assumption changes - County	December 31, 2009	10,990	20	2,639	10	320
Assumption changes - Court	December 31, 2009	688	20	587	10	71
Assumption changes - VOM	December 31, 2009	3	20	3	10	0
Actuarial loss - County	December 31, 2010	48,235	20	42,296	11	4,737
Actuarial loss - Court	December 31, 2010	3,044	20	2,696	11	302
Actuarial loss - VOM	December 31, 2010	14	20	13	11	1
Assumption changes - County	December 31, 2010	37,393	20	32,788	11	3,672
Assumption changes - Court	December 31, 2010	2,360	20	2,091	11	234
Assumption changes - VOM	December 31, 2010	11	20	11	11	1
Actuarial loss - County	December 31, 2011	74,087	20	66,932	12	6,987
Actuarial loss - Court	December 31, 2011	4,760	20	4,344	12	453
Actuarial loss - VOM	December 31, 2011	23	20	21	12	2

#### General

<sup>1</sup> The outstanding balance for all County bases established on or before December 31, 2009 have been adjusted to reflect \$289.3 million in proceeds from issuance of Pension Obligation Bonds by the County. The outstanding balance for all County bases established on or before December 31, 2015 have been adjusted to reflect \$3.7 million from an additional UAAL payment by the County.
 <sup>2</sup> Before adjustments for supplemental contributions paid by certain employees to reduce the employer's UAAL.
 <sup>3</sup> Payment is only made by the County and not by the Court or Valley of the Moon because the programs were only available to County employees.



# **Exhibit H: Table of Amortization Bases (continued)**

Туре	Date Established	Initial Amount (\$ in '000s)	Initial Period	Outstanding Balance¹ (\$ in '000s)	Years Remaining	Annual Payment <sup>2</sup> (\$ in '000s)
Actuarial loss - County	December 31, 2012	\$71,616	20	\$66,205	13	\$6,485
Actuarial loss - Court	December 31, 2012	4,188	20	3,912	13	383
Actuarial loss - VOM	December 31, 2012	99	20	94	13	9
Assumption changes - County	December 31, 2012	64,345	20	59,483	13	5,827
Assumption changes - Court	December 31, 2012	3,763	20	3,513	13	344
Assumption changes - VOM	December 31, 2012	89	20	84	13	8
Compensation earnable change - County	December 31, 2012	(8,157)	20	(7,540)	13	(739)
Compensation earnable change - Court	December 31, 2012	(477)	20	(445)	13	(44)
Compensation earnable change - VOM	December 31, 2012	(11)	20	(11)	13	(1)
Cashout change - County	December 31, 2012	(20,626)	20	(19,068)	13	(1,868)
Actuarial gain - County	December 31, 2013	(35,260)	20	(33,239)	14	(3,074)
Actuarial gain - Court	December 31, 2013	(1,884)	20	(1,793)	14	(166)
Actuarial gain - VOM	December 31, 2013	(38)	20	(36)	14	(3)
Actuarial gain - County	December 31, 2014	(71,508)	20	(68,389)	15	(5,999)
Actuarial gain - Court	December 31, 2014	(3,657)	20	(3,533)	15	(310)
Actuarial gain - VOM	December 31, 2014	(84)	20	(81)	15	(7)
Actuarial gain - County	December 31, 2015	(15,879)	20	(15,340)	16	(1,282)
Actuarial gain - Court	December 31, 2015	(830)	20	(810)	16	(68)
Actuarial gain - VOM	December 31, 2015	(18)	20	(18)	16	(2)
Assumption changes - County	December 31, 2015	57,580	20	55,630	16	4,650
Assumption changes - Court	December 31, 2015	3,009	20	2,938	16	246
Assumption changes - VOM	December 31, 2015	64	20	63	16	5
Actuarial loss - County	December 31, 2016	7,303	20	7,201	17	576
Actuarial loss - Court	December 31, 2016	364	20	360	17	29
Actuarial loss - VOM	December 31, 2016	8	20	8	17	1

#### General (continued)

<sup>1</sup> The outstanding balance for all County bases established on or before December 31, 2015 have been adjusted to reflect \$3.7 million from an additional UAAL payment by the County.

<sup>2</sup> Before adjustments for supplemental contributions paid by certain employees to reduce the employer's UAAL.



# **Exhibit H: Table of Amortization Bases (continued)**

Туре	Date Established	Initial Amount (\$ in '000s)	Initial Period	Outstanding Balance (\$ in '000s)	Years Remaining	Annual Payment <sup>1</sup> (\$ in '000s)
Actuarial gain - County	December 31, 2017	\$(26,381)	20	\$(26,188)	18	\$(2,009)
Actuarial gain - Court	December 31, 2017	(1,236)	20	(1,227)	18	(94)
Actuarial gain - VOM	December 31, 2017	(37)	20	(37)	18	(3)
Actuarial loss - County	December 31, 2018	21,856	20	21,779	19	1,608
Actuarial loss - Court	December 31, 2018	987	20	984	19	73
Actuarial loss - VOM	December 31, 2018	31	20	31	19	2
Assumption changes - County	December 31, 2018	24,241	20	24,156	19	1,784
Assumption changes - Court	December 31, 2018	1,094	20	1,090	19	80
Assumption changes - VOM	December 31, 2018	34	20	<u>34</u>	19	<u>3</u>
Actuarial gain - County	December 31, 2019	(39,086)	20	(39,086)	20	(2,786)
Actuarial gain - Court	December 31, 2019	(1,831)	20	(1,831)	20	(130)
Actuarial gain - VOM	December 31, 2019	(58)	20	<u>(58)</u>	20	<u>(4)</u>
Subtotal				\$256,743		\$30,047

#### General (continued)

<sup>1</sup> Before adjustments for supplemental contributions paid by certain employees to reduce the employer's UAAL.



# **Exhibit H: Table of Amortization Bases (continued)**

Туре	Date Established	Initial Amount (\$ in '000s)	Initial Period	Outstanding Balance¹ (\$ in '000s)	Years Remaining	Annual Payment <sup>2</sup> (\$ in '000s)
Restart amortization	December 31, 2007	\$43,504	21	\$9,871	9	\$1,307
Cash Allowance	December 31, 2007 <sup>3</sup>	14,693	20	3,177	8	465
Actuarial loss	December 31, 2008	7,603	20	1,745	9	231
Actuarial loss	December 31, 2009	28,643	20	6,887	10	834
Assumption changes	December 31, 2009	7,337	20	1,765	10	214
Actuarial loss	December 31, 2010	14,765	20	12,964	11	1,452
Assumption changes	December 31, 2010	14,376	20	12,623	11	1,414
Actuarial loss	December 31, 2011	24,746	20	22,388	12	2,337
Actuarial loss	December 31, 2012	26,012	20	24,078	13	2,359
Assumption changes	December 31, 2012	12,268	20	11,355	13	1,112
Compensation earnable change	December 31, 2012	(2,613)	20	(2,418)	13	(237)
Cashout change	December 31, 2012	(11,987)	20	(11,096)	13	(1,087)
Actuarial gain	December 31, 2013	(6,051)	20	(5,712)	14	(528)
Actuarial gain	December 31, 2014	(26,652)	20	(25,524)	15	(2,239)
Actuarial gain	December 31, 2015	(5,153)	20	(4,986)	16	(417)
Assumption changes	December 31, 2015	31,096	20	30,083	16	2,514
Actuarial loss	December 31, 2016	2,293	20	2,260	17	181
Actuarial gain	December 31, 2017	(10,655)	20	(10,577)	18	(811)
Actuarial loss	December 31, 2018	2,079	20	2,072	19	153
Assumption changes	December 31, 2018	6,032	20	6,011	19	444
Actuarial gain	December 31, 2019	(15,693)	20	<u>(15,693)</u>	20	<u>(1,118)</u>
Subtotal				\$71,273		\$8,580

#### Safety – County

<sup>1</sup> The outstanding balance for all bases established on or before December 31, 2009 have been adjusted to reflect \$289.3 million in proceeds from issuance of Pension Obligation Bonds by the County. The outstanding balance for all bases established on or before December 31, 2015 have been adjusted to reflect \$3.7 million from an additional UAAL payment by the County.

<sup>2</sup> Before adjustments for supplemental contributions paid by certain employees to reduce the employer's UAAL.

<sup>3</sup> Payment is only made by the County and not by Valley of the Moon because the program was only available to County employees.



# **Exhibit H: Table of Amortization Bases (continued)**

Туре	Date Established	Initial Amount (\$ in '000s)	Initial Period	Outstanding Balance (\$ in '000s)	Years Remaining	Annual Payment (\$ in '000s)
Restart amortization	December 31, 2007	\$1,852	21	\$1,491	9	\$197
Actuarial loss	December 31, 2008	169	20	137	9	18
Actuarial loss	December 31, 2009	678	20	578	10	70
Assumption changes	December 31, 2009	174	20	148	10	18
Actuarial loss	December 31, 2010	344	20	306	11	34
Assumption changes	December 31, 2010	335	20	297	11	33
Actuarial loss	December 31, 2011	639	20	583	12	61
Actuarial loss	December 31, 2012	1,444	20	1,348	13	132
Assumption changes	December 31, 2012	681	20	636	13	62
Compensation earnable change	December 31, 2012	(145)	20	(135)	13	(13)
Actuarial gain	December 31, 2013	(333)	20	(317)	14	(29)
Actuarial gain	December 31, 2014	(1,524)	20	(1,473)	15	(129)
Actuarial gain	December 31, 2015	(321)	20	(314)	16	(26)
Assumption changes	December 31, 2015	1,937	20	1,891	16	158
Actuarial loss	December 31, 2016	141	20	139	17	11
Actuarial gain	December 31, 2017	(683)	20	(678)	18	(52)
Actuarial loss	December 31, 2018	137	20	137	19	10
Assumption changes	December 31, 2018	397	20	396	19	29
Actuarial gain	December 31, 2019	(1,155)	20	<u>(1,155)</u>	20	<u>(82)</u>
Subtotal				\$4,015		\$502

### Safety – Valley of the Moon



# **Exhibit H: Table of Amortization Bases (continued)**

Туре	Date Established	Initial Amount (\$ in '000s)	Initial Period	Outstanding Balance <sup>1</sup> (\$ in '000s)	Years Remaining	Annual Payment <sup>2</sup> (\$ in '000s)
Restart amortization	December 31, 2007	\$177,351	21	\$46,243	9	\$6,122
Cash Allowance	December 31, 2007	70,675	20	15,264	8	2,235
Actuarial loss	December 31, 2008	55,470	20	14,627	9	1,936
Early Retirement Option	December 31, 2009	1,448	20	348	10	42
Actuarial loss	December 31, 2009	77,884	20	20,891	10	2,530
Assumption changes	December 31, 2009	19,192	20	5,142	10	623
Actuarial loss	December 31, 2010	66,402	20	58,275	11	6,526
Assumption changes	December 31, 2010	54,475	20	47,810	11	5,354
Actuarial loss	December 31, 2011	104,255	20	94,268	12	9,840
Actuarial loss	December 31, 2012	103,359	20	95,637	13	9,368
Assumption changes	December 31, 2012	81,146	20	75,071	13	7,353
Compensation earnable change	December 31, 2012	(11,403)	20	(10,549)	13	(1,034)
Cashout change	December 31, 2012	(32,613)	20	(30,164)	13	(2,955)
Actuarial gain	December 31, 2013	(43,566)	20	(41,097)	14	(3,800)
Actuarial gain	December 31, 2014	(103,425)	20	(99,000)	15	(8,684)
Actuarial gain	December 31, 2015	(22,201)	20	(21,468)	16	(1,795)
Assumption changes	December 31, 2015	93,686	20	90,605	16	7,573
Actuarial loss	December 31, 2016	10,109	20	9,968	17	798
Actuarial gain	December 31, 2017	(38,992)	20	(38,707)	18	(2,969)
Actuarial loss	December 31, 2018	25,090	20	25,003	19	1,846
Assumption changes	December 31, 2018	31,798	20	31,687	19	2,340
Actuarial gain	December 31, 2019	(57,823)	20	<u>(57,823)</u>	20	<u>(4,120)</u>
Total				\$332,031		\$39,129

#### Total Plan

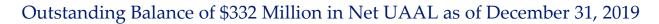
Note: The equivalent single amortization period is about 10 years.

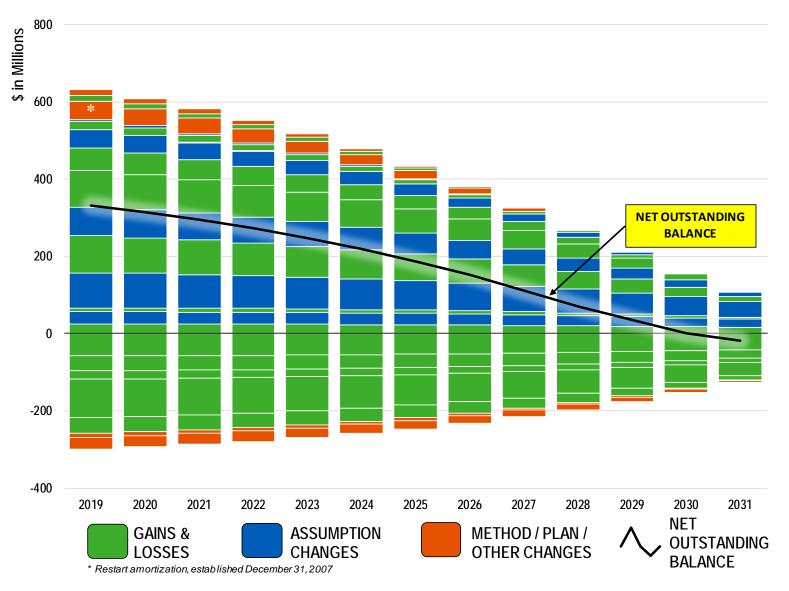
<sup>1</sup> The outstanding balance for all County bases established on or before December 31, 2009 have been adjusted to reflect \$289.3 million in proceeds from issuance of Pension Obligation Bonds by the County. The outstanding balance for all County bases established on or before December 31, 2015 have been adjusted to reflect \$3.7 million from an additional UAAL payment by the County.

<sup>2</sup> Before adjustments for supplemental contributions paid by certain employees to reduce the employer's UAAL.



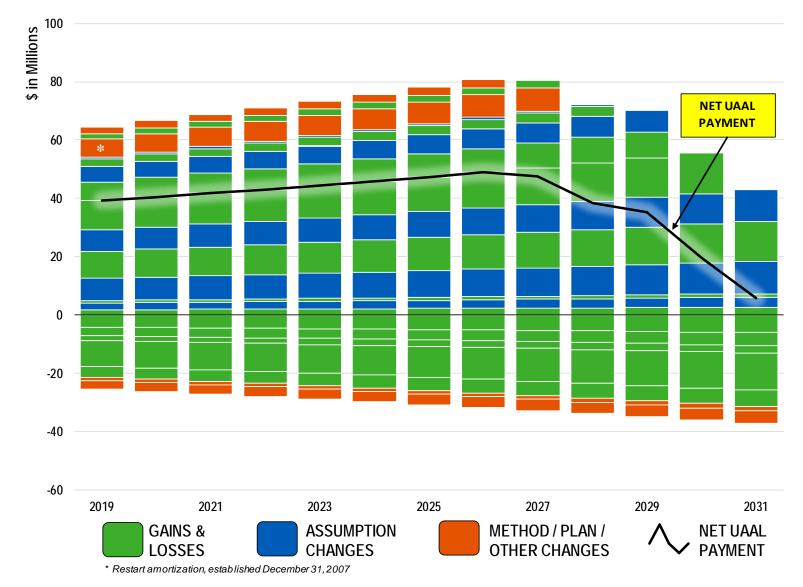
# **Exhibit I: Projection of UAAL Balances and Payments**





# **Exhibit I: Projection of UAAL Balances and Payments (continued)**

Annual Payments Required to Amortize \$332 Million in Net UAAL as of December 31, 2019





# **Exhibit J: Definition of Pension Terms**

The following list defines certain technical terms for the convenience of the reader:

Actuarial Accrued Liability for Actives:	The equivalent of the accumulated normal costs allocated to the years before the valuation date.
Actuarial Accrued Liability for Pensioners and Beneficiaries:	The single-sum value of lifetime benefits to existing pensioners and beneficiaries. This sum takes account of life expectancies appropriate to the ages of the annuitants and the interest that the sum is expected to earn before it is entirely paid out in benefits.
Actuarial Cost Method:	A procedure allocating the Actuarial Present Value of Future Benefits to various time periods; a method used to determine the Normal Cost and the Actuarial Accrued Liability that are used to determine the actuarially determined contribution.
Actuarial Gain or Loss:	A measure of the difference between actual experience and that expected based upon a set of Actuarial Assumptions, during the period between two Actuarial Valuation dates. Through the actuarial assumptions, rates of decrements, rates of salary increases, and rates of fund earnings have been forecasted. To the extent that actual experience differs from that assumed, Actuarial Accrued Liabilities emerge which may be the same as forecasted, or may be larger or smaller than projected. Actuarial gains are due to favorable experience, e.g., assets earn more than projected, salary increases are less than assumed, members retire later than assumed, etc. Favorable experience means actual results produce actuarial liabilities not as large as projected by the actuarial assumptions. On the other hand, actuarial losses are the result of unfavorable experience, i.e., actual results yield in actuarial liabilities that are larger than projected. Actuarial gains will shorten the time required for funding of the actuarial balance sheet deficiency while actuarial losses will lengthen the funding period.
Actuarially Equivalent:	Of equal actuarial present value, determined as of a given date and based on a given set of Actuarial Assumptions.
Actuarial Present Value (APV):	The value of an amount or series of amounts payable or receivable at various times, determined as of a given date by the application of a particular set of Actuarial Assumptions. Each such amount or series of amounts is:
	Adjusted for the probable financial effect of certain intervening events (such as changes in compensation levels, marital status, etc.)
	Multiplied by the probability of the occurrence of an event (such as survival, death, disability, withdrawal, etc.) on which the payment is conditioned, and
	Discounted according to an assumed rate (or rates) of return to reflect the time value of money.

Actuarial Present Value of Future Plan Benefits:	The Actuarial Present Value of benefit amounts expected to be paid at various future times under a particular set of Actuarial Assumptions, taking into account such items as the effect of advancement in age, anticipated future compensation, and future service credits. The Actuarial Present Value of Future Plan Benefits includes the liabilities for active members, retired members, beneficiaries receiving benefits, and inactive members entitled to either a refund or a future retirement benefit. Expressed another way, it is the value that would have to be invested on the valuation date so that the amount invested plus investment earnings would provide sufficient assets to pay all projected benefits and expenses when due.
Actuarial Valuation:	The determination, as of a valuation date, of the Normal Cost, Actuarial Accrued Liability, Actuarial Value of Assets, and related Actuarial Present Values for a plan. An Actuarial Valuation for a governmental retirement system typically also includes calculations of items needed for compliance with GASB, such as the Actuarially Determined Contribution (ADC) and the Net Pension Liability (NPL).
Actuarial Value of Assets (AVA):	The value of the Fund's assets as of a given date, used by the actuary for valuation purposes. This may be the market or fair value of plan assets, but commonly plans use a smoothed value in order to reduce the year-to-year volatility of calculated results, such as the funded ratio and the ADC.
Actuarially Determined:	Values that have been determined utilizing the principles of actuarial science. An actuarially determined value is derived by application of the appropriate actuarial assumptions to specified values determined by provisions of the law.
Actuarially Determined Contribution (ADC):	The employer's periodic required contributions, expressed as a dollar amount or a percentage of covered plan compensation, determined under the Plan's funding policy. The ADC consists of the Employer Normal Cost and the Amortization Payment.
Amortization Method:	A method for determining the Amortization Payment. The most common methods used are level dollar and level percentage of payroll. Under the Level Dollar method, the Amortization Payment is one of a stream of payments, all equal, whose Actuarial Present Value is equal to the UAAL. Under the Level Percentage of Pay method, the Amortization Payment is one of a stream of increasing payments, whose Actuarial Present Value is equal to the UAAL. Under the Level Percentage of Pay method, the stream of payments increases at the assumed rate at which total covered payroll of all active members will increase.
Amortization Payment:	The portion of the pension plan contribution, or ADC, that is designed to pay interest on and to amortize the Unfunded Actuarial Accrued Liability.

Assumptions or Actuarial Assumptions:	The estimates upon which the cost of the Fund is calculated, including: <u>Investment return</u> - the rate of investment yield that the Fund will earn over the long-term future; <u>Mortality rates</u> - the death rates of employees and pensioners; life expectancy is based on these rates; <u>Retirement rates</u> - the rate or probability of retirement at a given age or service; <u>Disability rates</u> – the probability of disability retirement at a given age; <u>Withdrawal rates</u> - the rates at which employees of various ages are expected to leave employment for reasons other than death, disability, or retirement; <u>Salary increase rates</u> - the rates of salary increase due to inflation and productivity growth.
Closed Amortization Period:	A specific number of years that is counted down by one each year, and therefore declines to zero with the passage of time. For example, if the amortization period is initially set at 30 years, it is 29 years at the end of one year, 28 years at the end of two years, etc. See Open Amortization Period.
Decrements:	Those causes/events due to which a member's status (active-inactive-retiree-beneficiary) changes, that is: death, retirement, disability, or withdrawal.
Defined Benefit Plan:	A retirement plan in which benefits are defined by a formula applied to the member's compensation and/or years of service.
Defined Contribution Plan:	A retirement plan, such as a 401(k) plan, a 403(b) plan, or a 457 plan, in which the contributions to the plan are assigned to an account for each member, the plan's earnings are allocated to each account, and each member's benefits are a direct function of the account balance.
Employer Normal Cost:	The portion of the Normal Cost to be paid by the employer. This is equal to the Normal Cost less expected member contributions.
Experience Study:	A periodic review and analysis of the actual experience of the Fund that may lead to a revision of one or more actuarial assumptions. Actual rates of decrement and salary increases are compared to the actuarially assumed values and modified as deemed appropriate by the Actuary.
Funded Ratio:	The ratio of the Actuarial Value of Assets (AVA) to the actuarial accrued liability (AAL). Plans sometimes calculate a market funded ratio, using the Market Value of Assets (MVA), rather than the AVA.
Investment Return:	The rate of earnings of the Fund from its investments, including interest, dividends and capital gain and loss adjustments, computed as a percentage of the average value of the fund. For actuarial purposes, the investment return often reflects a smoothing of the capital gains and losses to avoid significant swings in the value of assets from one year to the next.



Normal Cost:	That portion of the Actuarial Present Value of pension plan benefits and expenses allocated to valuation year by the Actuarial Cost Method. Any payment in respect of an Unfunded Actuarial Accrued Liability is not part of Normal Cost (see Amortization Payment). For pension plan benefithat are provided in part by employee contributions, Normal Cost refers to the total of employee contributions and employer Normal Cost unless otherwise specifically stated.			
Open Amortization Period:	An open amortization period is one which is used to determine the Amortization Payment but which does not change over time. If the initial period is set as 30 years, the same 30-year period is used in determining the Amortization Period each year. In theory, if an Open Amortization Period with level percentage of payroll is used to amortize the Unfunded Actuarial Accrued Liability, the UAAL will never decrease, but will become smaller each year, in relation to covered payroll, if the actuarial assumptions are realized.			
Unfunded Actuarial Accrued Liability:	The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. This value may be negative, in which case it may be expressed as a negative Unfunded Actuarial Accrued Liability, also called the Funding Surplus.			
Valuation Date or Actuarial Valuation Date:	The date as of which the value of assets is determined and as of which the Actuarial Present Value of Future Plan Benefits is determined. The expected benefits to be paid in the future are discounted to this date.			
Valuation Value of Assets:	The Actuarial Value of Assets reduced by the value of non-valuation reserves.			

# **Exhibit I: Actuarial Assumptions and Methods**

Rationale for Assumptions:	The information and analysis used in selecting each assumption that has a significant effect on this actuarial valuation is shown in the January 1, 2015 through December 31, 2017 Actuarial Experience Study dated September 25, 2018. Unless otherwise noted, all actuarial assumptions and methods shown below apply to all members. These assumptions were adopted by the Board.
Economic Assumptions	
Net Investment Return:	7.00%; net of administrative and investment expenses.
	Based on the Actuarial Experience Study referenced above, expected administrative and investment expenses represent about 0.75% of the Actuarial Value of Assets.
Employee Contribution Crediting Rate:	Assumed inflation rate of 2.75% as an estimate of the 10-Year Treasury rate; credited semi-annually.
Consumer Price Index:	Not applicable.
Payroll Growth:	Inflation of 2.75% per year plus "across the board" salary increases of 0.50% per year, used to amortize the Unfunded Actuarial Accrued Liability as a level percentage of payroll.
Increase in Internal Revenue Code Section 401(a)(17) Compensation Limit:	Increase of 2.75% per year from the valuation date.
Increase in Section 7522.10 Compensation Limit:	Increase of 2.75% per year from the valuation date.

Salary Increases:

The annual rate of compensation increase includes:

- inflation at 2.75%, plus
- "Across the board" salary increases of 0.50% per year, plus
- The following merit and promotion increases:

		Years of	Rate (%)		
		Service	General	Safety	
		Less than 1	5.50	7.50	
		1 – 2	5.00	7.00	
		2 – 3	4.50	5.00	
		3 – 4	3.50	4.00	
		4 – 5	2.50	3.50	
		5 – 6	1.50	1.50	
		6 – 7	1.25	1.25	
		7 – 8	1.00	1.25	
		8 – 9	0.95	1.25	
		9 – 10	0.90	1.25	
		10 – 11	0.85	1.25	
		11 – 12	0.80	1.25	
		12 – 13	0.75	1.25	
		13 – 14	0.75	1.00	
		14 – 15	0.75	1.00	
		15 & Over	0.50	0.75	
mographic Assumptions:					
st-Retirement Mortality Rates:	Healthy				
	General and Safety Me Table times 94% for ma mortality improvement s Disabled	ales and 102% for fer			
		ambare: Headcount	Weighted PD-2014	Disabled Petiron T	
	<ul> <li>General and Safety Members: Headcount-Weighted RP-2014 Disabled Retiree Table times 91% for n and 93% for females, projected generationally with the two-dimensional mortality improvement scale MP-2017.</li> </ul>				
	The RP-2014 mortality tak of the measurement date. projection to reflect future	These mortality table	es were adjusted to	future years using	



#### Pre-Retirement Mortality Rates:

• General and Safety Members: Headcount-Weighted RP-2014 Employee Table times 93% for males and 95% for females, projected generationally with the two-dimensional mortality improvement scale MP-2017.

			Rate (%) <sup>1</sup>			
			General		Safety	
	Ag	ge Male	Female	Male	Female	
	2	0 0.05	0.02	0.05	0.02	
	2	5 0.06	0.02	0.06	0.02	
	3	0 0.06	0.03	0.06	0.03	
	3	5 0.06	0.03	0.06	0.03	
	4	0 0.07	0.05	0.07	0.05	
	4	5 0.11	0.08	0.11	0.08	
	5	0 0.19	0.13	0.19	0.13	
	5	5 0.32	0.20	0.32	0.20	
	6	0 0.53	0.29	0.53	0.29	
	6	5 0.91	0.42	0.91	0.42	
	All pre-retiremen	t deaths are assumed t	o be non-service con	nected.		
	<sup>1</sup> Generational proj	<sup>1</sup> Generational projections beyond the base year (2014) are not reflected in the above mortality rates.				
Mortality Rates for Member Contributions:	<ul> <li>General Members: Headcount-Weighted RP-2014 Healthy Annuitant Table times 94% for males ar for females, projected 20 years with the two-dimensional scale MP-2017, weighted 33.33% male an female.</li> </ul>					
					nes 94% for males and 102% Inted 75% male and 25%	

Disability Incidence:			Rate (%)			
		Age	General	Safety		
		20	0.05	0.10		
		25	0.05	0.16		
		30	0.05	0.68		
		35	0.05	1.30		
		40	0.14	1.50		
		45	0.23	2.10		
		50	0.31	2.50		
		55	0.38	2.80		
		60	0.43	3.00		
		65	0.60	0.00		
		70	0.00	0.00		
	55% of General disabilities non-service connected dis		e service connected	disabilities. The oth	er 45% are assumed to be	
	95% of Safety disabilities a non-service connected dis		service connected di	sabilities. The other	5% are assumed to be	

Withdrawal:	Less Than Five Years of	Service		
		Years of	Rate (%)	
		Service	General	Safety
		Less than 1	6.00	3.50
		1 – 2	3.00	2.40
		2 – 3	2.50	1.60
		3 – 4	2.50	1.60
		4 – 5	2.00	1.60
	Five or More Years of Se	ervice		
			Rate	(%)
		Age	General	Safety
		20	1.50	1.60
				1.60
		25	1.50	1.00
		25 30	1.50	1.24
		30	1.38	1.24
		30 35	1.38 0.97	1.24 0.64
		30 35 40	1.38 0.97 0.54	1.24 0.64 0.25
		30 35 40 45	1.38 0.97 0.54 0.37	1.24 0.64 0.25 0.09
		30 35 40 45 50	1.38 0.97 0.54 0.37 0.32	1.24 0.64 0.25 0.09 0.02
		30 35 40 45 50 55	1.38 0.97 0.54 0.37 0.32 0.24	1.24 0.64 0.25 0.09 0.02 0.00

**Vested Termination:** 

Less Than Five Years of Service

Rate (%)		
General	Safety	
7.00	6.50	
6.00	5.00	
4.50	4.00	
3.50	4.00	
3.50	4.00	
	<b>General</b> 7.00 6.00 4.50 3.50	

Five or More Years of Service

	Rate (%)	
Age	General	Safety
20	3.50	4.00
25	3.50	4.00
30	3.50	3.40
35	3.20	2.40
40	2.70	1.40
45	2.20	0.85
50	2.00	0.30
55	2.00	0.00
60	2.00	0.00
65	1.40	0.00
70	0.00	0.00

No vested termination is assumed after a member is first assumed to retire.



#### **Retirement Rates**

Retirement Rates:				Rat	e (%)		
			General			Safety	
	Age	Plan A Less than 30 Years	Plan A 30 or More Years	Plan B	Plan A Less than 30 Years	Plan A 30 or More Years	Plan B
	48	0.0	0.0	0.0	5.0	5.0	0.0
	49	0.0	0.0	0.0	5.0	5.0	0.0
	50	6.0	10.0	0.0	18.0	18.0	5.0
	51	6.0	10.0	0.0	16.0	16.0	5.0
	52	6.0	10.0	3.5	12.0	18.0	4.5
	53	6.0	15.0	1.0	14.0	25.0	4.5
	54	7.0	20.0	2.0	22.0	50.0	7.5
	55	10.0	25.0	2.5	25.0	75.0	16.5
	56	8.0	25.0	3.5	30.0	75.0	15.0
	57	8.0	30.0	4.5	20.0	75.0	12.0
	58	12.0	30.0	5.0	20.0	75.0	16.0
	59	20.0	40.0	7.5	20.0	75.0	16.0
	60	25.0	40.0	8.5	75.0	100.0	75.0
	61	25.0	45.0	9.5	75.0	100.0	75.0
	62	30.0	45.0	14.5	75.0	100.0	75.0
	63	30.0	45.0	16.5	75.0	100.0	75.0
	64	30.0	45.0	19.0	75.0	100.0	75.0
	65	30.0	45.0	24.0	100.0	100.0	100.0
	66	40.0	45.0	20.0	100.0	100.0	100.0
	67	40.0	50.0	20.0	100.0	100.0	100.0
	68	40.0	50.0	20.0	100.0	100.0	100.0
	69	50.0	80.0	20.0	100.0	100.0	100.0
	70	100.0	100.0	100.0	100.0	100.0	100.0
Retirement Age and Benefit for	General Retire	ment Age: 5	68				
Deferred Vested Members:	Safety Retirem	ent Age: 5	53				
	General and Safety deferred vested members who terminate with less than five years of service and are not vested are assumed to retire at age 70 if they decide to leave their contributions on deposit.						
	25% of future C a reciprocal em	General and 40%	6 of future Safety procals, 3.75% a	deferred vest	ed members are	e assumed to cor	
Future Benefit Accruals:	1.0 year of serv	vice per year of	employment.				



Unknown Data for Members:	Same as those exhibited by members with similar known characteristics. If not specified, members are assumed to be male.		
Inclusion of Deferred Vested Members:	All deferred vested members are included in the valuation.		
Definition of Active Members:	First day of employment.		
Form of Payment:	All active and inactive members are assumed to elect the unmodified option at retirement.		
Percent Married:	For all active and inactive members, 70% of male members and 55% of female members are assumed to be married at pre-retirement death or retirement.		
Age and Gender of Spouse:	For all active and inactive members, male members are assumed to have a female spouse who is 4 years younger than the member and female members are assumed to have a male spouse who is 2 years older than the member.		
Cashouts:	The following assumptions for a one-time compensation increase at retirement from vacation, sick leave and holiday cashouts are used:		
	Plan A County Members terminated prior to June 1, 2014:		
	General Members 4.00%		
	Safety Members 6.00%		
	The following assumptions for a one-time compensation increase at retirement from vacation and holiday cashouts are used:		
	General Plan A Court Members:		
	General Members 3.75%		
	Plan A VOM Members:		
	General Members 2.00%		
	Safety Members 3.00%		
Actuarial Funding Policy			
Actuarial Cost Method:	Entry Age Actuarial Cost Method. Entry Age is the age on the valuation date minus years of service. Normal Cost and Actuarial Accrued Liability are calculated on an individual basis and are based on costs allocated as a level percentage of compensation.		
Actuarial Value of Assets:	Market Value of Assets less unrecognized returns in each of the last five years. Unrecognized returns are equal to the difference between the actual market return and the expected return on the valuation value and are recognized over a five-year period.		
Valuation Value of Assets:	The Actuarial Value of Assets reduced by the value of the non-valuation reserves.		



Amortization Policy:	The outstanding balance of the December 31, 2007 UAAL as well as any new UAAL established on each subsequent valuation after December 31, 2007 is amortized over separate 20-year declining periods.
	The UAAL established as a result of including as pensionable salary a cash allowance of \$3.45 per hour for General-County and Safety-County members is amortized over a 20-year declining period with 8 years remaining as of December 31, 2019.
Cost Sharing Method:	<ul> <li>Effective with the December 31, 2007 valuation, a separate Normal Cost rate is calculated for Safety Plan A-County and Safety Plan A-VOM, based on their respective active member demographics. Likewise, a separate Normal Cost rate has been calculated for Safety Plan B for each of the two employers upon the implementation of that Plan effective January 1, 2013. Any new Safety UAAL for Plan A and Plan B is pooled and then allocated between Safety-County and Safety-VOM, based on the proportions of their payroll to the total Safety payroll.</li> <li>Effective with the restatement of the December 31, 2012 contribution rates to reflect the elimination of vacation, sick leave and holiday cashouts for General-County, a separate Normal Cost rate is calculated for General Plan A-County. The Normal Cost rate for General Plan A-Court and General Plan A-VOM is developed on a pooled basis. Effective with the December 31, 2015 valuation, the Normal Cost rate for General Plan A-VOM is further adjusted relative to the Normal Cost rate for General Plan A-Court to reflect the different cashouts at the two employers. However, a pooled Normal Cost rate has been calculated for General-Plan B for all three employers upon the implementation of that Plan effective January 1, 2013. Any new General-VOM based on the proportions of their payroll to the total General-County. General-Court and General-VOM based on the proportions of their payroll to the total General Payroll.</li> </ul>
Other Actuarial Methods	
Employer Contributions:	<ul> <li>Employer contributions consist of two components:</li> <li><i>Normal Cost</i></li> <li>The annual contribution rate that, if paid annually from a member's first year of membership through the year of retirement, would accumulate to the amount necessary to fully fund the member's retirement-related benefits. Accumulation includes annual crediting of interest at the assumed investment earning rate. The contribution rate is determined as a level percentage of the member's compensation.</li> <li><i>Contribution to the Unfunded Actuarial Accrued Liability (UAAL)</i></li> </ul>
	The annual contribution rate that, if paid annually over the UAAL amortization period, would accumulate to the amount necessary to fully fund the UAAL. Accumulation includes annual crediting of interest at the assumed investment earning rate. The contribution (or rate credit in the case of a negative UAAL) is calculated to remain as a level percentage of future active member payroll (including payroll for new members as they enter the Association) assuming a constant number of active members. In order to remain as a level percentage of payroll, amortization payments (credits) are scheduled to increase at the annual payroll growth rate assumption.
	The recommended employer contributions are provided in Section 2, Subsection F.



Member Contributions:	Normal Cost
	Plan A Members
	Articles 6 and 6.8 of the CERL define the methodology to be used in the calculation of member basic contribution rates for General Plan A members and Safety Plan A members, respectively. The basic contribution rate is determined so that the accumulation of a member's basic contributions made in a given year until a certain age will be sufficient to fund an annuity at that age that is equal to 1/100 of Final Average Compensation for General and Safety members. That age is 55 for General members and 50 for Safety members. It is assumed that contributions are made annually at the same rate, starting at entry age. Accumulation includes semi-annual crediting of interest at one-half of the assumed investment earning rate.
	Active members represented by some of the bargaining groups have agreed to pay additional employee normal cost contributions that are above those determined under the CERL as permitted under CalPEPRA. As the specific amount of those higher contributions are dependent on the specific bargaining agreements, we have continued to include only the minimum member contribution rates in this report. The final member rates adjusted to include the additional employee normal cost contributions will be provided in side letters based on the terms of the bargaining agreements.
	Plan B Members
	Pursuant to Section 7522.30(a) of the Government Code, CalPEPRA members are required to contribute at least 50% of the Normal Cost rate. We have assumed that exactly 50% of the Normal Cost would be paid by the CalPEPRA members. Also of note is that based on our recommendation, SCERA has decided to use the discretion made available by AB1380 to no longer round the member's contribution rate to the nearest ¼% as previously required by CalPEPRA.
	The member contribution rates for all members are provided in Section 4, Exhibit III.
	Contribution to the Unfunded Actuarial Accrued Liability (UAAL)
	General-County and General-Court members (excluding Valley of the Moon) pay an additional UAAL contribution amount equal to 3.03% of payroll for a 20-year period from July 1, 2004 to June 30, 2024. Safety County members (excluding Valley of the Moon) pay an additional UAAL contribution amount equal to 3.00% of payroll from February 1, 2005 through the last pay period in June 2023. These rates are subtracted from the employer's UAAL rates, after adjustment for refundability.
	In July 2019, the County revised the Salary Resolution to state that Plan A members covered by the Salary Resolution will continue to pay the additional UAAL contribution, as stated above, until they end their employment with the County.



Internal Revenue Code Section 415:	Section 415 of the Internal Revenue Code (IRC) specifies the maximum benefits that may be paid to an individual from a defined benefit plan and the maximum amounts that may be allocated each year to an individual's account in a defined contribution plan.
	A qualified pension plan may not pay benefits in excess of the Section 415 limits. The ultimate penalty for non- compliance is disqualification: active participants could be taxed on their vested benefits and the IRS may seek to tax the income earned on the plan's assets.
	In particular, Section 415(b) of the IRC limits the maximum annual benefit payable at the Normal Retirement Age to a dollar limit of \$160,000 indexed for inflation. That limit is \$230,000 for 2020. Normal Retirement Age for these purposes is age 62. These are the limits in simplified terms. They must be adjusted based on each participant's circumstances, for such things as age at retirement, form of benefits chosen and after tax contributions.
	Plan A benefits in excess of the limits may be paid through a qualified governmental excess plan that meets the requirements of Section 415(m).
	Legal Counsel's review and interpretation of the law and regulations should be sought on any questions in this regard.
	Plan A contribution rates determined in this valuation have not been reduced for the Section 415 limitations. Actual limitations will result in gains as they occur.
Justification for Change in Actuarial Assumptions:	There have been no changes in actuarial assumptions since the last valuation.

### **Exhibit II: Summary of Plan Provisions**

This exhibit summarizes the major provisions of the Plan included in the valuation. It is not intended to be, nor should it be interpreted as, a complete statement of all plan provisions.

Plan Year:	January 1 through December 31
Membership Eligibility:	All permanent employees of the County of Sonoma or contracting district, scheduled to work at least 50% of a full-time position are eligible to become a member of the Retirement Association.
Plan A	All General and Safety members with membership dates before January 1, 2013.
Plan B	All General and Safety members with membership dates on or after January 1, 2013, without reciprocity.
Final Compensation for Benefit Determination:	
Plan A	Highest consecutive one year of compensation earnable (§31462.1)(FAC1).
Plan B	Highest consecutive three years of pensionable compensation (§7522.10(c), §7522.32 and §7522.34)(FAC3).
Compensation Limit:	
Plan A	For members with membership dates on or after July 1, 1996, compensation earnable is limited by Internal Revenue Code Section 401(a)(17). The limit for 2020 is \$285,000. The limit is indexed for inflation on an annual basis.
Plan B	Pensionable compensation is limited to \$126,291 for 2020 for an employer that is enrolled in Social Security. For an employer that is not enrolled in Social Security, the maximum amount for 2020 is 120% of \$126,291, or \$151,549. (reference: Section 7522.10). These amounts should be adjusted for changes to the Consumer Price Index for All Urban Consumers after 2020. (reference: Section 7522.10(d)).
Service:	Years of service (Yrs) are generally based on a member's employment during a period of time for which deductions are made from their compensation.



Service Retirement Eligibility:	
General	
Plan A	Age 50 with 10 years of service credit, or age 70 regardless of service credit, or after 30 years of service credit regardless of age (§31672).
Plan B	Age 52 with 5 years of service credit (§7522.20(a)) or age 70 regardless of service credit.
Safety	
Plan A	Age 50 with 10 years of service credit, or age 70 regardless of service credit, or after 20 years of service credit regardless of age (§31663.25).
Plan B	Age 50 with 5 years of service credit (§7522.25(d)) or age 70 regardless of service credit.

#### Benefit Formula:

General Plan A – County	Retirement Age	Benefit Formula
(§31676.17)	50	2.00% x (FAC1 – \$1,400) x Yrs
	55	2.50% x (FAC1 – \$1,400) x Yrs
	60 and over	3.00% x (FAC1 – \$1,400) x Yrs
General Plan A – Court (§31676.17)	<b>Retirement Age</b>	Benefit Formula
	50	2.00% x (FAC1 – \$1,400) x Yrs
	55	2.50% x (FAC1 – \$1,400) x Yrs
	60 and over	3.00% x (FAC1 – \$1,400) x Yrs
General Plan A – Valley of the	Retirement Age	Benefit Formula
Moon (§31676.17)	50	2.00% x FAC1 x Yrs
	55	2.50% x FAC1 x Yrs
	60 and over	3.00% x FAC1 x Yrs
General Plan B (§7522.20(a))	<b>Retirement Age</b>	Benefit Formula
	52	1.00% x FAC3 x Yrs
	55	1.30% x FAC3 x Yrs
	60	1.80% x FAC3 x Yrs
	62	2.00% x FAC3 x Yrs
	65	2.30% x FAC3 x Yrs
	67 and over	2.50% x FAC3 x Yrs
Safety Plan A – County (§31664.1)	Retirement Age	Benefit Formula
	50 and over	3.00% x (FAC1 – \$1,400) x Yrs
Safety Plan A – Valley of the Moon	Retirement Age	Benefit Formula
(§31664.1)	50 and over	3.00% x FAC1 x Yrs
Safety Plan B (§7522.25(d))	<b>Retirement Age</b>	Benefit Formula
	50	2.00% x FAC3 x Yrs
	55	2.50% x FAC3 x Yrs
	57 and over	2.70% x FAC3 x Yrs



Maximum Benefit:	
Plan A	100% of Final Average Compensation (§31676.17, §31664.1).
Plan B	None.
Non-Service Connected Disability:	
General Plan A Members	
Eligibility	Five years of service (§31720).
Benefit Formula	1.8% of Final Average Compensation per year of service. If the benefit does not exceed one-third of Final Average Compensation, the service is projected to 62, but the total projected benefit cannot be more than one-third of Final Average Compensation (§31727.1). The Service Retirement benefit is payable, if greater.
Safety Plan A Members	
Eligibility	Five years of service (§31720).
Benefit Formula	1.8% of Final Average Compensation per year of service. If the benefit does not exceed one-third of Final Average Compensation, the service is projected to 55, but the total projected benefit cannot be more than one-third of Final Average Compensation (§31727.2). The Service Retirement benefit is payable, if greater.
All Plan B Members	
Eligibility	Five years of service (§31720).
Benefit Formula	1.5% of Final Average Compensation per year of service. If the benefit does not exceed one-third of Final Average Compensation, the service is projected to 65, but the total projected benefit cannot be more than one-third of Final Average Compensation (§31727). The Service Retirement benefit is payable, if greater.
Service Connected Disability:	
All Members	
Eligibility	No age or service requirements (§31720).
Benefit Formula	50% of the Final Average Compensation or 100% of Service Retirement benefit, if larger (§31727.4).



Pre-Retirement Death:	
All Members	
Eligibility	None.
Basic lump sum benefit	Refund of employee contributions with interest, plus one month's compensation for each year of service, to a maximum of six months' compensation (§37181).
Service Connected Death	50% of Final Compensation or 100% of Service Retirement benefit, if greater, payable to spouse or registered domestic partner (§31787).
Vested Members	
Eligibility	Five years of service.
Basic benefit	60% of the greater of Service Retirement or Non-Service Connected Disability benefit payable to surviving eligible spouse or registered domestic partner (§31765.1, §31781.1), in lieu of the basic lump sum benefit above.
Service Connected Death	50% of Final Compensation or 100% of Service Retirement benefit, if greater, payable to spouse or registered domestic partner (§31787).
Death After Retirement:	
All Members	
Service Retirement or Non Service Connected Disability Retirement	Unless another option was selected at retirement, 60% of member's unmodified allowance continued to eligible spouse or registered domestic partner (§31760.1).
Service Connected Disability Retirement	Unless another option was selected at retirement, 100% of member's unmodified allowance continued to eligible spouse or registered domestic partner (§31786).
Withdrawal Benefits:	
Less than Five Years of Service	Refund of accumulated employee contributions with interest, or benefit at age 70 (§31628). A member may also elect to leave contributions on deposit in the retirement fund (§31629.5).
Five or More Years of Service	If contributions left on deposit, eligible for retirement benefits at any time after eligible to retire (§31700).



Member Contributions:	Please refer to Section 4, Exhibit III for specific rates.
General Plan A	Entry-age based rates that provide for an annuity at age 55 equal to 1/100 of FAC1. (§31621.8)
General Plan B	50% of the total Normal Cost rate.
Safety Plan A	Entry-age based rates that provide for an annuity at age 50 equal to 1/100 of FAC1. (§31639.25)
Safety Plan B	50% of the total Normal Cost rate.
Additional Contributions	
General – County & Courts	An additional UAAL contribution amount equal to 3.03% of payroll will be paid from July 1, 2004 to June 30, 2024.
Safety – County	An additional UAAL contribution amount equal to 3.00% of payroll will be paid from February 1, 2005 through the last pay period in June 2023.
Members Covered by Salary Resolution:	The additional UAAL contribution, as described above, will continue to be paid until the member ends their employment with the County.
Other Information:	Safety Plan A members with 30 or more years of service are exempt from paying member contributions. The same applies for General Plan A members hired on or before March 7, 1973. This exemption does not apply to the additional UAAL contributions, which will be continued to be paid in accordance with the details above.
Changes in Plan Provisions:	The following change has been reflected since the prior valuation:
	<ul> <li>In July 2019, the County revised the Salary Resolution to state that Plan A members covered by the Salary Resolution will continue to pay the additional UAAL contribution, of 3.03% for General members and 3.00% for Safety members, which was set to expire on June 30, 2024 for General members and with the last pay period in June 2023 for Safety members, until they end their employment with the County. However, this plan change will not have any impact on the employer's contribution rates recommended for 2021/2022.</li> </ul>



#### **Exhibit III: Member Contribution Rates**

Comparison of Total Member Rate<sup>1</sup> from December 31, 2019 (New) and December 31, 2018 (Current) Valuations:

General Plan A – County <sup>2</sup>				
Entry Age	Current	New	Change	
25	7.61%	7.61%	0.00%	
35	9.17%	9.17%	0.00%	
45	11.02%	11.02%	0.00%	

General Plan A – Court <sup>2</sup>				
Entry Age	Current	New	Change	
25	7.89%	7.89%	0.00%	
35	9.50%	9.50%	0.00%	
45	11.39%	11.39%	0.00%	

	General Plan A – VOM				
	Entry Age	Current	New	Change	
	25	7.76%	7.76%	0.00%	
1	35	9.34%	9.34%	0.00%	
	45	11.22%	11.22%	0.00%	

General Plan B				
Entry Age	Current	New	Change	
Any⁴	7.45%	7.46%	0.01%	

Safety Plan A – County <sup>3</sup>				
Entry Age	Current	New	Change	
25	8.96%	8.96%	0.00%	
35	10.69%	10.69%	0.00%	
45	12.59%	12.59%	0.00%	

Safety Plan A – VOM				
Entry Age	Current	New	Change	
25	9.22%	9.22%	0.00%	
35	10.99%	10.99%	0.00%	
45	12.89%	12.89%	0.00%	

Safety Plan B – County <sup>3</sup>					
Entry Age Current New Change					
Any <sup>4</sup>	12.40%	12.36%	-0.04%		

Safety Plan B – VOM					
Entry Age Current New Change					
Any <sup>4</sup>	11.99%	12.97%	0.98%		

<sup>1</sup> For Plan A integrated member's, contributions for the first \$350 of monthly payroll are based on 2/3 of the above rates.
 <sup>2</sup> Rates exclude an additional UAAL contribution rate of 3.03% of payroll payable from July 1, 2004 to June 30, 2024 for County and Court members only.
 <sup>3</sup> Rates exclude an additional UAAL contribution rate of 3.00% of payroll payable from February 1, 2005 to the last pay period in June 2023 for County members only.
 <sup>4</sup> Plan B member rates are independent of entry age.

#### **Exhibit III: Member Contribution Rates (continued)**

General Members' Contribution Rates Based on the December 31, 2019 Actuarial Valuation (as a % of monthly payroll)

	Cοι	inty	Co	ourt	VOM
Entry Age	First \$350 <sup>1</sup>	Over \$350	First \$350 <sup>1</sup>	Over \$350	All Eligible Pay
16	4.29%	6.43%	4.45%	6.67%	6.56%
17	4.37%	6.56%	4.53%	6.80%	6.69%
18	4.45%	6.68%	4.62%	6.93%	6.81%
19	4.54%	6.81%	4.71%	7.06%	6.94%
20	4.62%	6.94%	4.79%	7.19%	7.07%
21	4.71%	7.07%	4.89%	7.33%	7.21%
22	4.80%	7.20%	4.98%	7.47%	7.34%
23	4.89%	7.34%	5.07%	7.61%	7.48%
24	4.98%	7.47%	5.17%	7.75%	7.62%
25	5.08%	7.61%	5.26%	7.89%	7.76%
26	5.17%	7.76%	5.36%	8.04%	7.91%
27	5.27%	7.90%	5.46%	8.19%	8.05%
28	5.37%	8.05%	5.56%	8.34%	8.21%
29	5.47%	8.20%	5.67%	8.50%	8.36%
30	5.57%	8.35%	5.77%	8.66%	8.51%
31	5.67%	8.51%	5.88%	8.82%	8.67%
32	5.78%	8.67%	5.99%	8.98%	8.84%
33	5.89%	8.83%	6.10%	9.15%	9.00%
34	6.00%	9.00%	6.22%	9.32%	9.17%
35	6.11%	9.17%	6.33%	9.50%	9.34%
36	6.23%	9.34%	6.45%	9.68%	9.52%
37	6.35%	9.52%	6.58%	9.86%	9.71%
38	6.47%	9.71%	6.70%	10.05%	9.89%
39	6.60%	9.90%	6.83%	10.25%	10.09%

#### General – Plan A

<sup>1</sup> For integrated members only.



#### **Exhibit III: Member Contribution Rates (continued)**

General – Plan A (continued)					
	Cοι	inty	Court		VOM
Entry Age	First \$350 <sup>1</sup>	Over \$350	First \$350 <sup>1</sup>	Over \$350	All Eligible Pay
40	6.72%	10.07%	6.95%	10.43%	10.26%
41	6.83%	10.25%	7.07%	10.61%	10.44%
42	6.96%	10.44%	7.20%	10.80%	10.63%
43	7.08%	10.63%	7.33%	10.99%	10.82%
44	7.21%	10.82%	7.46%	11.19%	11.02%
45	7.34%	11.02%	7.59%	11.39%	11.22%
46	7.48%	11.22%	7.73%	11.60%	11.42%
47	7.63%	11.44%	7.88%	11.81%	11.64%
48	7.77%	11.65%	8.02%	12.02%	11.85%
49	7.91%	11.86%	8.15%	12.23%	12.06%
50	8.00%	12.00%	8.24%	12.36%	12.19%
51	8.04%	12.06%	8.26%	12.39%	12.24%
52	8.02%	12.04%	8.22%	12.33%	12.19%
53	7.98%	11.98%	8.13%	12.19%	12.09%
54 & Over	7.92%	11.88%	7.92%	11.88%	11.88%

Interest: 7.00% per annum

COLA: 0.00%

Mortality: See Section 4, Exhibit I

Salary Increase: Inflation (2.75%) + Across-the-Board Increase (0.50%) + Merit (See Section 4, Exhibit I)

Note: The above rates exclude an additional UAAL contribution rate of 3.03% of payroll payable from July 1, 2004 to June 30, 2024 for County and Court members only.

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88

<sup>1</sup> For integrated members only.

#### **Exhibit III: Member Contribution Rates (continued)**

#### General Members' Contribution Rates Based on the December 31, 2019 Actuarial Valuation (as a % of monthly payroll)

		General – Plan B	
		Entry Age	All Eligible Pay <sup>1</sup>
		All Members	7.46%
Interest:	7.00% per annum		
COLA:	0.00%		

Mortality: See Section 4, Exhibit I Salary Increase: Inflation (2.75%) + Across-the-Board Increase (0.50%) + Merit (See Section 4, Exhibit I)

Note: The above rates exclude an additional UAAL contribution rate of 3.03% of payroll payable from July 1, 2004 to June 30, 2024 for County and Court members only.

<sup>1</sup> It is our understanding that in the determination of pension benefits under the CalPEPRA formulas, the maximum compensation that can be taken into account for 2020 is equal to \$126,291; for an employer that is not enrolled in Social Security, the maximum amount is \$151,549 (reference: Section 7522.10). These amounts should be adjusted for changes to the Consumer Price Index for All Urban Consumers after 2020 (reference: Section 7522.10(d)).



#### **Exhibit III: Member Contribution Rates (continued)**

Safety Members' Contribution Rates Based on the December 31, 2019 Actuarial Valuation (as a % of monthly payroll)

Safety – Plan A				
	County		VOM	
Entry Age	First \$3501	Over \$350	All Eligible Pay	
16	5.12%	7.67%	7.90%	
17	5.20%	7.81%	8.04%	
18	5.29%	7.94%	8.17%	
19	5.39%	8.08%	8.32%	
20	5.48%	8.22%	8.46%	
21	5.57%	8.36%	8.60%	
22	5.67%	8.50%	8.75%	
23	5.77%	8.65%	8.90%	
24	5.87%	8.80%	9.06%	
25	5.97%	8.96%	9.22%	
26	6.07%	9.11%	9.38%	
27	6.18%	9.27%	9.54%	
28	6.29%	9.43%	9.71%	
29	6.40%	9.60%	9.88%	
30	6.51%	9.77%	10.05%	
31	6.63%	9.95%	10.23%	
32	6.75%	10.13%	10.42%	
33	6.88%	10.32%	10.61%	
34	7.01%	10.51%	10.81%	
35	7.12%	10.69%	10.99%	
36	7.25%	10.87%	11.17%	
37	7.35%	11.03%	11.34%	
38	7.47%	11.20%	11.51%	
39	7.59%	11.38%	11.69%	

(as a % of monthly payroll)

<sup>1</sup> For integrated members only.



#### **Exhibit III: Member Contribution Rates (continued)**

Safety – Plan A (continued)						
County		VOM				
First \$350 <sup>1</sup>	Over \$350	All Eligible Pay				
7.71%	11.57%	11.88%				
7.85%	11.78%	12.09%				
8.00%	12.00%	12.31%				
8.17%	12.25%	12.56%				
8.34%	12.51%	12.82%				
8.40%	12.59%	12.89%				
8.43%	12.65%	12.93%				
8.43%	12.64%	12.89%				
8.31%	12.47%	12.65%				
8.17%	12.25%	12.25%				
	Cou First \$350 <sup>1</sup> 7.71% 7.85% 8.00% 8.17% 8.34% 8.34% 8.40% 8.43% 8.43% 8.43% 8.43%	County           First \$350 <sup>1</sup> Over \$350           7.71%         11.57%           7.85%         11.78%           8.00%         12.00%           8.17%         12.25%           8.34%         12.51%           8.40%         12.59%           8.43%         12.65%           8.43%         12.64%           8.31%         12.47%				

Interest: 7.00% per annum

COLA: 0.00%

Mortality: See Section 4, Exhibit I

Salary Increase: Inflation (2.75%) + Across-the-Board Increase (0.50%) + Merit (See Section 4, Exhibit I)

Note: The above rates exclude an additional UAAL contribution rate of 3.00% of payroll payable from February 1, 2005 to the last pay period in June 2023 for County members only.

<sup>1</sup> For integrated members only.



#### **Exhibit III: Member Contribution Rates (continued)**

#### Safety Members' Contribution Rates Based on the December 31, 2019 Actuarial Valuation (as a % of monthly payroll)

Safety – Plan B			
County		VOM	
Entry Age	All Eligible Pay <sup>1</sup>	Entry Age	All Eligible Pay <sup>1</sup>
All Members	12.36%	All Members	12.97%

Interest:7.00% per annumCOLA:0.00%Mortality:See Section 4, Exhibit ISalary Increase:Inflation (2.75%) + Across-the-Board Increase (0.50%) + Merit (See Section 4, Exhibit I)

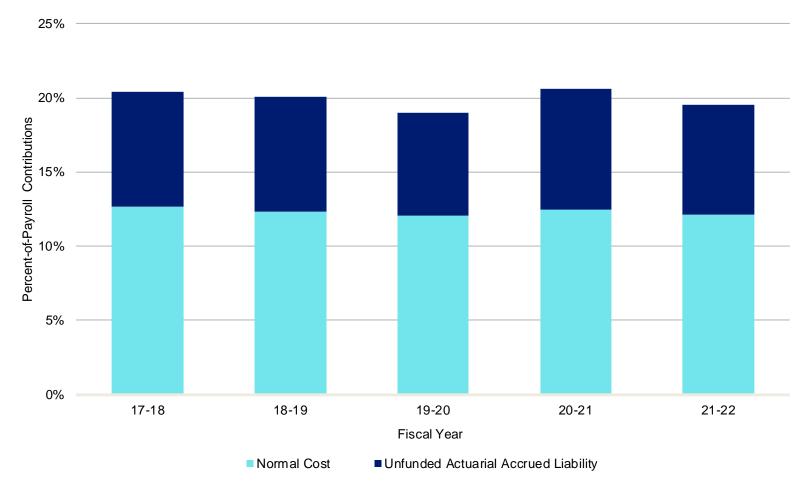
Note: The above rates exclude an additional UAAL contribution rate of 3.03% of payroll payable from July 1, 2004 to June 30, 2024 for County and Court members only.

<sup>1</sup> It is our understanding that in the determination of pension benefits under the CalPEPRA formulas, the maximum compensation that can be taken into account for 2020 is equal to \$126,291; for an employer that is not enrolled in Social Security, the maximum amount is \$151,549 (reference: Section 7522.10). These amounts should be adjusted for changes to the Consumer Price Index for All Urban Consumers after 2020 (reference: Section 7522.10(d)).



## **Exhibit IV: Average Employer Contribution Rates**

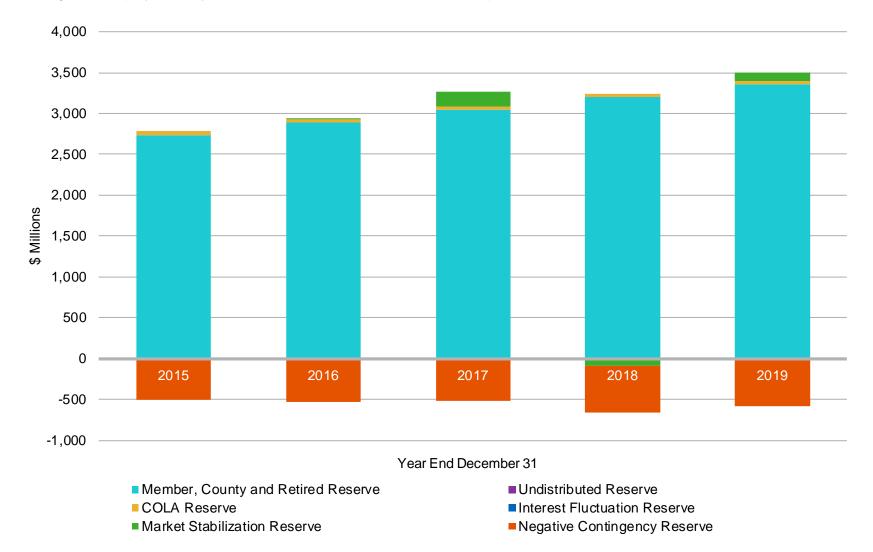
The following chart displays the historical and future average employer contribution rates, broken down by normal cost and unfunded actuarial accrued liability. These rates have not been adjusted for any contribution rate phase-in (if applicable).





#### **Exhibit V: Reserves**

The following chart displays the 5-year historical reserves balance after "true-up".



#### **Exhibit VI: Schedule of Employer Contributions**

Plan Year Ended December 31	Annual Required Contributions	Actual Contributions	Percentage Contributed
2010	\$48,426,000 <sup>1</sup>	\$48,426,000 <sup>2</sup>	100.0% <sup>1</sup>
2011	35,711,000 <sup>3</sup>	35,711,000	100.0% <sup>3</sup>
2012	45,079,000 <sup>1</sup>	45,079,000	100.0% <sup>1</sup>
2013	51,852,000 4	51,852,000	100.0% <sup>4</sup>
2014	61,179,000 <sup>₅</sup>	61,179,000	100.0% <sup>5</sup>
2015	64,687,000	68,240,000	105.5%
2016	63,640,000	63,640,000	100.0%
2017	63,822,000	63,822,000	100.0%
2018	67,425,000	67,425,000	100.0%
2019	65,155,000	65,155,000	100.0%

Note: Reference to GASB is under the old Statements 25 and 27.

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<sup>1</sup> Determined using an amortization period of about 26 years (an amortization period of up to 30 years was allowed by GASB).
 <sup>2</sup> Excludes \$289.3 million in proceeds from issuance of Pension Obligation Bonds.
 <sup>3</sup> Determined using an amortization period of about 23 years (an amortization period of up to 30 years was allowed by GASB).
 <sup>4</sup> Determined using an amortization period of about 27 years (an amortization period of up to 30 years was allowed by GASB).
 <sup>5</sup> Determined using an amortization period of about 27 years (an amortization period of up to 30 years was allowed by GASB).

- <sup>5</sup> Determined using an amortization period of about 28 years (an amortization period of up to 30 years was allowed by GASB).

